

National Forum on Community Safety and Ending Violence

> April 9 - 10, 2013 Edmonton, Alberta

Forum national sur la sécurité communautaire et l'élimination de la violence

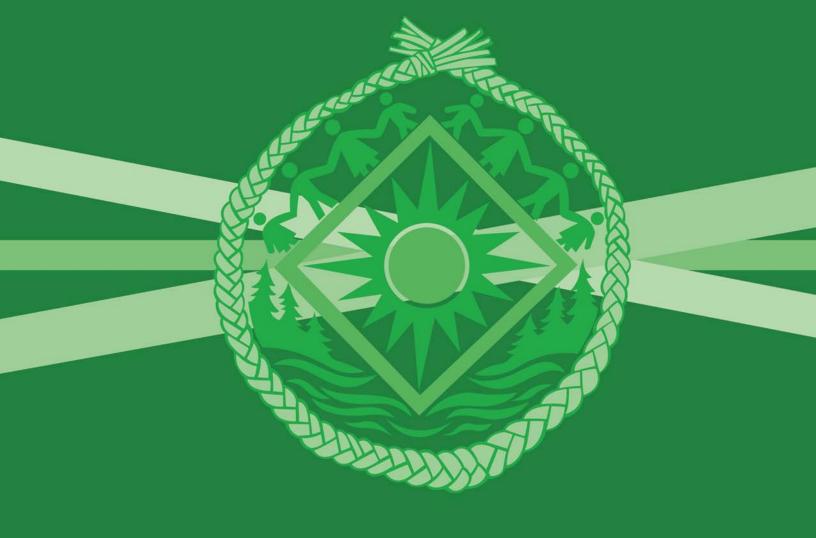
> Du 9 au 10 avril 2013 Edmonton (Alberta)





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TAB 1

Workbook to develop a National Action Plan to End Violence Against Indigenous Women and Girls



WORKBOOK TO DEVELOP A NATIONAL ACTION PLAN TO END VIOLENCE AGAINST INDIGENOUS WOMEN AND GIRLS

The purpose of this workbook is to get input into a National Action Plan to End Violence against Indigenous women and girls.

This workbook has been jointly developed by the Assembly of First Nations (AFN) and the Native Women's Association of Canada (NWAC). It is meant as a resource and starting point for dialogue.

We are seeking ideas, information and advice about actions needed to prevent and respond to violence against Indigenous women and girls, including in its most extreme forms resulting in death.

The information you provide will be used to develop a plan that is grounded in the experiences of Indigenous women and national in scope, with concrete recommendations for various levels of governments, agencies and individuals to end violence and make our communities safer.

Context

There is too much violence against Indigenous women and girls – First Nations, Métis and Inuit – who are five times more likely to experience violence than any other population in Canada. Often this violence goes unreported – in particular spousal assault and other family-related abuse – so the actual rates are likely higher. NWAC has estimated that roughly 600 Indigenous women and girls in Canada have gone missing or have been murdered over the last two decades. The majority of these cases remain unsolved. Any rate and form of violence is not acceptable and must end.

There are many factors that cause increased vulnerability of Indigenous women and girls to experiencing violence. As a result of past and present colonization, First Nations, Inuit and Métis girls and women face extreme inequality, including poverty, lower education and employment levels and higher involvement in the justice, child welfare and correctional systems. This context of structural violence is linked to the high amounts of physical and sexual violence against and among Indigenous people.

In looking at this context and developing solutions it is important to acknowledge at all times the different histories, cultural, political and geographic realities faced by Indigenous women and girls. Even with these differences, however, there is clear agreement on the overarching immediate and pressing need to seek justice for all Indigenous women and girls in Canada.

The safety and wellbeing of Indigenous women and girls affect all parts of society and must be addressed to achieve healthy and thriving Indigenous families, communities and nations.



In February 2012, the AFN held a National Justice Forum that included initial action planning on a strategy to end violence against Indigenous women and girls. The key areas of action and recommendations are provided in this workbook for developing specific recommendations for change. They include the need for greater understanding and public education on Indigenous realities and experiences that have led to both victimization and violence; encouragement for all leaders and individuals to take personal responsibility for preventing and addressing violence; need for outreach to youth and specific targeted approaches for men and boys; and better partnerships with service agencies, police and corrections.

At its 2012 Annual General Assembly (AGA), the AFN presented *Demanding Justice and Fulfilling Rights: A Strategy* to *End Violence against Indigenous Women and Girls*. The Strategy contains a number of priority activities in areas of communications and information sharing, parliamentary, intergovernmental and international engagement, policy research, and facilitating dialogue to support communities in their efforts to improve safety and end violence.

Over time, a number of justice inquiries, task forces, studies and federal/provincial/territorial working groups have generated hundreds of recommendations for governments, service providers, communities, law enforcement and courts to prevent violence and better address violence if or when it occurs. However, chronic and systemic issues have meant many recommendations have not been implemented and we continue to face a national crisis. A listing of these recommendations is provided as an appendix for reference.

Broad priority areas of these recommendations include:

- Looking at the entire spectrum of economic, social, political, cultural, and civil rights that are available to Indigenous women and girls in Canada and how those rights can be fulfilled in their daily lives.
- Improving communication and coordination between emergency response and law enforcement organizations as well as between the federal and provincial/territorial governments.
- Improving police treatment, response and investigation of incidences and reports of violence, disappearance, or murder of Indigenous women and girls.
- Providing appropriate shelters, emergency interventions, and safe housing for women and children at risk of or experiencing violence.
- Ensuring clear protections and safeguards for the most vulnerable, including sex trade workers and children in the child welfare system.
- Call for a comprehensive national inquiry into the systemic and specific incidences of violence against Indigenous women and girls.
- Respect for the differences among Indigenous communities and women, including geographic distinctions that may increase risk, such as those residing in urban, rural, remote and reserve environments.







The best and most successful efforts to prevent and end violence against Indigenous women and girls are grounded in communities and cultures, reflect and respond to their specific circumstances and respect the jurisdiction of their governments. Communities – appropriately supported with capacity and resources – are best able to coordinate, support and mobilize the right people, including leadership, frontline workers, volunteers, families, youth, service providers and external supports to improve safety.

How to use this workbook

The purpose of this workbook is to get direct input into where action is needed and what kinds of actions are required to prevent and end violence against Indigenous women and girls. It will be used to produce clear and measurable recommendations, noting what concrete outcomes are to be achieved, by whom, how, and when.

All recommendations made at the National Forum on Community Safety and Ending Violence will be recorded and brought back to the group for feedback. All other recommendations and ideas submitted in writing or confidentially after the Forum will also be incorporated into a draft National Action Plan for further input and dialogue among citizens and leaders.

Developing a National Action Plan to End Violence

To build on your experiences and insight, we ask that you specify what actions are required in different areas to achieve change.

Some considerations:

- Spell out tangible actions to enhance community safety through prevention, response and ongoing support
- Specify who is to make the recommendation happen, how and when
- Identify all of the actors who need to be involved in making the recommendation happen (communities, organizations, law enforcement agencies, governments, etc.)
- Sequence actions and set out timelines
- Describe who will monitor progress and achieving goals, and how



ADDRESSING STRUCTURAL VIOLENCE AND SYSTEMIC RACISM

Indigenous women experience social and economic inequality and institutionalized discrimination through legislation and approaches of institutions, such as schools, child and family services, police, courts and jails. These all leave them more at risk for violence.

- Address the historical and ongoing dispossession and marginalization of Indigenous peoples.
- Remedy genocidal policies and legislation.
- Challenge systemic racism.
- Foster greater understanding and public education on First Nation realities and experiences that have led to both victimization and violence.
- Address underlying causes such as the on-going and residual trauma from Residential Schools, child welfare system and addictions.
- Support sharing of information and culture with agencies, police, lawyers, and social workers.

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National Forum on Community Safety and Ending Violence



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	where should it be done, what specific actions are required for
	your community, where you live?



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ADDRESSING STRU	CTURAL VIOLENCE AND SYSTEMIC RACISM
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#### SUPPORT AND CAPACITY – REBUILDING STRONG AND HEALTHY COMMUNITIES

Indigenous Nations and governing and social systems have been directly attacked through colonial legislation, policies and institutions (such as residential schools, forced relocation and settlement of families and communities, and exclusion of women under the *Indian Act*). The effects of these attacks continue today as communities make concerted efforts to heal.

- Resource people are needed in communities family violence workers, counselors, social supports and adequate funding and capacity are required.
- Adults need to model and live respectful relationships and engage in their own healing in order to show children and youth how to live without violence.
- Communities need to be supported in having honest and open conversations about ongoing abuse incest, elder abuse so that citizens receive protection and support and broader healing can take place.
- Supports and interventions are needed for the families of women at high risk of violence.
- Adequate funding for services and emergency and second stage shelters in First Nation communities as well as rural and urban areas.
- Economic security and access to housing for women and children provides greater safety and autonomy, including the ability to make choices that will take them away from violent situations.

What are your ideas? How can change be achieved?  NOTES:	



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#### CULTURAL CONNECTION AND RESILIENCY

As part of healing, Indigenous communities are restoring and reviving their traditional protocols and languages. Strong connections to culture and language have protective factors, that improve self-esteem and lead to less risk of committing or being the victim of violence.

Some recommendations in this area have included:

What are your ideas? How can change he achieved?

- Attention and focus on youth, including support to develop self-respect and respect for others and ensure
  access to traditional teachings and parenting role models, using tools such as sports.
- Ensure women and girls have political, economic and social power, and restore traditional roles.
- Outreach and traditional education for all Indigenous peoples, including those living away from their traditional territories.
- Reflect Indigenous cultures and teachings in systems and supports and ensure Elders are supported and included in solutions.

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#### STRENGTHENING PARTNERSHIP AND AWARENESS

Many institutions have a role to play in creating awareness and preventing violence. This must be done in a way that supports community and individual healing and responds to the needs and direction of Indigenous communities and citizens.

- Information and outreach on violence prevention and available resources such as shelters.
- Respectful relationships with police to proactively work with communities and First Nation citizens to ensure they are supported, protected and feel comfortable reporting crime.
- Support collaborative approaches to policing and sentencing that recognize the community and family roles of both victims and offenders.
- Targeted awareness and prevention campaigns.

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#### INTERGOVERNMENTAL RELATIONS

Critical gaps remain in how services in different geographic areas and those run by different governments work with each other to prevent and address violence against Indigenous women and girls.

- Sustained commitment to coordinate efforts between federal, provincial/territorial, municipal, and First Nation jurisdictions to combat and end violence against Indigenous women and girls.
- Improvement to Policing, Emergency response, Child and Family Services, sentencing, corrections, and reintegration.

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#### ACCOUNTABILITY

A terrible tolerance for violence against and among Indigenous people has persisted in Canada for too long. Real accountability is needed from governments, institutions and individuals to stop this violence, take responsibility for actions needed to address past violence, and work towards preventing it in the future.

- Call for a National Public Commission of Inquiry to investigate incidences of violence against Indigenous women and girls, including the high rates of missing and murdered women.
- Improve accountability of provincial systems to First Nations.
- All leaders elected and hereditary chiefs, councils, headmen, house leaders, matriarchs must take clear accountability for preventing and addressing violence, including direct intervention.

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# WHAT ELSE WOULD YOU LIKE TO SAY? In your experience, what other areas of action do you think are needed to end violence against Indigenous women and girls?



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Thank you for your input.

For more information or to provide additional feedback, please contact Karen Campbell at kcampbell@afn.ca or (613) 241-6789.







TAB 2

WORKBOOK: Addressing the Crisis of Missing and Murdered Aboriginal
Women and Girls through a National Public Inquiry



### A Workbook

# ADDRESSING THE CRISIS OF MISSING AND MURDERED ABORIGINAL WOMEN AND GIRLS: A NATIONAL PUBLIC INQUIRY

Native Women's Association of Canada 2012

#### For Discussion Purposes

This workbook has been specially created to get input on A National Public Commission of Inquiry. Information may be used to inform planning and strategy development.

Note: This workbook was created in part based on the Asia Pacific Forum of National Human Rights Institutions and Raoul Wallenberg Institute of Human Rights and Humanitarian Law September 2012, Manual on Conducting a National Inquiry into Systemic Patterns of Human Rights Violation.







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### **NATIONAL PUBLIC INQUIRY PROCESS**

The Native Women's Association of Canada (NWAC) has prepared this document to provide information on considerations and steps for a National Public Commission of Inquiry.

## Proposed Steps in the National Public Inquiry Process

This section identifies key steps in the inquiry process and provides a brief description of each step with space for your notes, input and comments.

- 1. Choose the issue Missing and Murdered Aboriginal Women and Girls in Canada
- 2. Prepare a Background or Scoping Paper
- 3. Identify, consult and engage stakeholders
- 4. Draft Objectives and Terms of Reference
- 5. Appoint Inquiry Commissioners and Staff
- 6. Gather other resources
- 7. Finalize an inquiry plan
- 8. Obtain information: research and evidence
- 9. Conduct public hearings
- 10. Develop recommendations
- 11. Prepare and Release the Report
- 12. Follow up
- 13. Evaluate

# Step 1: Choose the Issue

Some considerations:

- 1. The issue must have a strong, clear human rights dimension. It may involve violation of a particular right or group of rights but the individual right or rights should be clearly identified.
- 2. The inquiry process is especially suited to investigating and addressing violations of economic, social and cultural rights. Careful consideration should be given to whether there are any situations of violation of these rights into which the Commissioner should and could inquire.
- 3. The issue should be selected with a view to the possibilities for human rights education through the public nature of the national inquiry methodology.





# National Forum on Community Safety and Ending Violence



There is no question that the issue of missing and murdered Aboriginal women and girls in Canada is one of clear human rights, with historic and systemic elements that involves many stakeholders, including Governments.  What else should be considered?	To be effective, a National Public Inquiry needs an active, engaged civil society that will collaborate in the work of the inquiry, contribute to its hearings and other processes, and support and advocate for its recommendations. Public advocacy is important for the implementation of an inquiry's
	recommendations.  —Manual on Conducting a Nationa Inquiry into Systemic Patterns of Human Rights Violation



# Step 2: Prepare a Background or Scoping Paper

Αh	ack	ground or scoping paper	What would you add?
		include:	
1.	ado a. b. c.	byide an overview of the situation to be dressed:  Broad introduction to the issue; Review of Indian policy and history in Canada; Statistical profile/data of violence and Murdered and Missing Aboriginal Women and Girls (MMAWG); Describe key factors; How widespread is the issue in Canada? How does this impact the target population? How does it impact the general population? Severity of entrenchment of issue; Historical overview, measures taken to date to address the issue, recommendations; Sexual-racialized violence – link to human rights violations.	
2.	rel	tline the international human rights law that is evant to the situation: Identify the relevant treaties that Canada has ratified and other relevant international obligations and commitments.	
3.	the a. b.	tline the domestic or local law that is relevant to e situation: Identify gaps in data or information; Identify current policy, legislation, etc. that is applicable to the issue; Identify spread of violations and impacts; Structural analysis of who in the political system has responsibility of the situation, what has been done and to what degree of success.	





	ackground or scoping paper ould include:	What would you add?
4.	List the particular matters requiring investigation during the course of the inquiry.	
5.	<ul> <li>Indicate some options for the results of the inquiry:</li> <li>a. Broad direction and framework of findings and recommendations;</li> <li>b. Next step: development and implementation of a National Framework for Action.</li> </ul>	
6.	Describe how the inquiry will meet its human rights education objectives:  a. Describe how this can be done;  b. Develop a strategy to educate the public about the issue;  c. Develop a media strategy;  d. Identify target groups, including supporters and advocates.	
7.	Set out the timetable for the conduct of the inquiry: a. No less than 12 months, but no longer than 2-3 years.	
8.	State the resource requirements:  a. Determine personnel and financial resources.	
9.	Summarize the views of NGOs and other relevant stakeholders concerning the inquiry.	



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# Step 3: Identify, consult and engage stakeholders

Stakeholders come from many sectors and parts of society, they are the organizations, groups, and individuals who have a vested interest in the issue – the contribution of stakeholders is vital to any inquiry designed to address MMAWG. Stakeholders include, but are not limited to:

- Victims and their Families;
- Indigenous Governments;
- Non-governmental organizations, including National Aboriginal Organizations and Women's organizations
- · Academics and professionals;
- · Religious groups and foundations;
- Perpetrators; and,
- Media.

Care must be taken with particular stakeholder groups. For example, a more sensitive approach should be used with victims and their families, and include supports such as Elders and Counselors. Government ministers and leadership may resent the inquiries intrusion; civil servants may need legal protection when testifying before the Inquiry, etc. Perpetrators may need to be engaged in this process – what are their legal needs to ensure participation?

Which stakeholders should be engaged?		
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# Step 4: Draft Objectives and Terms of Reference

An inquiry requires clear objectives and terms of reference.

Objectives are clear and concise statements that focus on what the National Public Inquiry is to achieve; they can be broad or general statements that are consistent with each other. Carefully selected and well defined objectives will help guide and steer the inquiry.

The Terms of Reference (TOR), similar to the objectives must also be clear and concise. The TOR is a list of points that the inquiry is to examine and report on and can include products, such as the end report of inquiry findings and recommendations. The TOR may also include a timeline and describe in general terms the inquiry's process and methodology.

Examples can be found in the appendices.

What should the Terms of Reference for a National P	ublic Inquiry include?
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What should be the Objective(s) of a National Inquiry into Missing and Murdered Aboriginal Women & Girls?		
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# Step 5: Appoint Inquiry Commissioners and Staff

National Public Inquiries require the right mix of skills and experience to be successful. Due to the nature of this it is important that inquiry commissioner(s) and staff have the knowledge and understanding of the complexity of the human rights violation involved, including the legacy of colonialization and its resultant legislation and policies, such as the *Indian Act*, the creation of reserves and the residential school system.

All inquiries operate in a similar manner with an inquiry commissioner(s) and inquiry staff. It is the responsibility of the inquiry commissioner(s) to oversee the entirety of the inquiry and they need to direct the inquiry, conduct hearings (formal and informal), determine findings and conclusions and finally, make the inquiry recommendations. Inquiry commissioners have a public and political responsibility over the inquiry.

The inquiry staff are the individuals who carry-out the activities of the inquiry and their tasks include administration, conducting research, managing public hearings, drafting the report and proposing recommendations for the commissioner(s) to consider.

The scoping paper developed earlier can provide base parameters of needed skills and experience, as well as the number of team members with those skills or expertise. Areas of needed skills could include human rights law, research, policy development, investigation, community education, media liaison, administration and management. The scoping paper may also identify when particular expertise is required during the inquiry.

What remains unknown are the parameters around the selection of a Commissioner. What criteria should be established? Who does the selection? How can the public participate in the selection of a Commissioner?

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### Step 6: Gather other resources

Every inquiry requires a budget to enable it to meet its set objectives and implement its terms of reference successfully. The budget needs to be realistic, reflect actual costs to be incurred, and include unexpected contingencies. Funding for the inquiry needs to be carefully considered as part of the decision to hold the inquiry.

The standard budgetary requirements of the inquiry need to be outlined from the beginning. It should also include salaries (Inquiry Commissioners and staff), travel (transport, accommodation and travelling allowance), public hearings, offices and administrative space, information resources, equipment (computers, mobile telephones, printers, photocopiers, perhaps recording equipment, etc.), electronic communications, publications (briefing papers, background and research papers, the final report in its various formats), events (briefings for victims and NGOs, the launch of the inquiry, the release of the final report, seminars, and advocacy. The budget should also include a provision for contingencies.

In addition to what is identified above, fundamental and critical to the success of this inquiry is the inclusion of the individuals most impacted and the organizations and groups who work and/or represent them (i.e., the "stakeholders" as identified earlier). This includes the NWAC and the AFN, as well as other National Aboriginal Organizations, regional and local groups, and the families and communities who have experienced extreme violence leading to an Aboriginal woman or girl going missing or being found murdered. These groups should be granted full standing with the necessary monetary supports to enable equal representation during the inquiry.

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# Step 7: Finalize an inquiry plan

All inquiries require a master plan that addresses matters relating to the inquiry and outlines how it will achieve its objectives. The methodology and timeline should be clear and achievable. The scoping paper's importance is highlighted here, as it raises the issues and presents options – and provided the rationale on why a National Public Inquiry should be held. At this point in the process, it is the inquiry commissioner(s) and staff who take over – they will prepare the detailed plan to conduct the inquiry. It will include all details required on how the inquiry will proceed so that all participants know what their individual and collective roles are.

The master plan should also include sections on methodology, timetable, and reports and results. The methodology needs to be clearly outlined and describe actions on an item-by-item basis, such as briefing sessions, research papers, written submissions, interview processes, public hearings, etc.

If the Master Plan were in front of you right now – what would it include?		
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# Step 8: Obtain information: research and evidence

A large component of any inquiry is the need for reliable information that can be used for analysis to better understand the issue. In this process, information and data gaps will also be identified. When looking for gaps, this examination should include: lack of statistical data that reveals the nature of the problem, the people most impacted, and the nature of those impacts on these people; a review and analysis of legislation and relevant government policies and programs; and an analysis of applicable human rights law. As well, specific applications such as gender-based processes and culturally-relevant and inclusive practices will need to be brought into the inquiry's plan.

It is anticipated that this National Public Inquiry will need to undertake its own specific research to better understand the issue of extreme violence and MMAWG. While data does exist it may be necessary, in order to truly delve into the depth of the situation, to undertake primary data collection and research. It has been suggested that many cases of MMAWG go unreported or are under-reported. This may be particularly true of historical cases and in situations where the level of trust between police and Aboriginal people/communities has been strained.

What research and evidence needs to be provided?			
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### Step 9: Conduct public hearings

Public hearings provide an opportunity for persons to provide their unique expertise and experiences on the issue at hand and in some cases, give first hand testimony to the specific human rights violation faced. These types of hearings are an essential part of the National Inquiry methodology; they can bring a wide range of perspectives to the inquiry and general public.

In preparing for public hearings there are some critical questions to be considered in advance. These include: What evidence is required for the inquiry? Who is best informed to give that evidence? Who does the inquiry want to have on the public record? Who else needs or is entitled to be heard? Where should the public hearings take place? What record of the evidence should be kept? How can the media be engaged? These questions should be considered in the scoping paper.

A plan needs to be developed to make sure all essential witnesses are able to appear. Naturally, victims are a high priority – those most impacted need to be part of this process, be given the opportunity to speak about the issue and its impact and their stories need to be heard and brought to the public's attention. Witnesses to these violations also need to be heard, as do the alleged perpetrators and offenders. In addition to these individuals, expert witnesses and specialists, NGOs and NAOs, academics, human rights groups, the private sector, and government officials and civil servants should also be provided the opportunity to participate.

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## **Step 10: Develop recommendations**

At this stage of the national inquiry, the previous steps will have been completed. Recommendations generally follow the public hearing process, and are normally developed hand-in-hand with the preparation of the report. O ptions for recommendations should be in mind from the very beginning of the inquiry, during the initial planning stage and be included in the scoping paper. This does not limit the process as options can be added as the inquiry hears from experts and learns more about the actual experiences of victims. The list should be reviewed and refined, tested and debated, amended and developed continuously as the inquiry proceeds. They may also review recommendations from previous reports, conferences, and working groups on the issue. Finally, when all the research, advice and evidence has been gathered and analyzed, the inquiry adopts the recommendations in their final form.

Recommendations should be based on the evidence, information and research gathered by the inquiry and structured firmly in law and fact. They should address the inquiry's terms of reference and respond to the facts of the situation as revealed by the inquiry, measured against the requirements of international, domestic, and local human rights law.

Recommendations should be well written and be specific, measureable, achievable, relevant and timely. It is one thing to make a recommendation, and another to implement. To avoid this scenario, recommendations should target who is to do what, when, and if possible, how. They should also specify the organization, agency or individual who will implement and action the recommendation.

 Manual on Conducting a National Inquiry into Systemic Patterns of Human Rights Violation

What else needs to be considered in the development of Recomm	nendations for the National Public Inquiry?
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# **Step 11: Prepare and Release the Report**

The inquiry report needs to be carefully considered; the scoping paper should discuss what the end report may look like and what it might contain. When preparing the timeline and overview of the report, consideration should include the fact that the issue of MMAWG is complex with interlinking issues including systemic human rights violations which may require additional time.

The release of the report is an important event and the timing of when the report will be released needs to be carefully considered by all players involved, where possible seeking insight from inquiry participants and stakeholders. The report is released to the government and made available to the public, including the victims and those who provided testimony. Where recommendations identify a specific group or organization, then the report should also be provided to them as well as to other target groups that may be positioned to implement a particular recommendation.

Prior to the release of the report the inquiry may want to brief key witnesses and victims, so that they are prepared for the release, understand what is covered in the report and be made aware of the events and activities related to the release. The inquiry may also brief key Government and political leaders on the context in which to understand the findings and recommendations. They may also want to identify and give appropriate advice to those who will make public statements at the time of the release and prepare the media.

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### Step 12: Follow up

A follow-up strategy should be developed and implemented after the report has been released. This is especially important in terms of media coverage and public interest. Similar to many other elements, the follow-up strategy should also be considered in advance and included in the scoping paper.

The follow-up strategy should direct the inquiry's work after the release of the report. As such, the strategy should focus on building and maintaining commitment among relevant stakeholders, NAOs, academic institutions and NGOs and towards placing sustained pressure on the Government and others to whom recommendations are directed. The strategy should also include monitoring and reporting publicly on implementation of the inquiry's recommendations. Ideally, it should prepare and release an annual report for several years after the inquiry to track progress.

# Step 13: Evaluate

All inquiries should include an evaluation which should be considered and included in the planning process right from the start. Due to the nature of MMAWG, the evaluation process would need to be evolutionary in nature and adapt to the particular circumstances and stage of the project. It should be undertaken while the inquiry is underway and at its conclusion. There should be a major evaluation shortly after the inquiry's completion that asks how effective the inquiry has been in meeting its objectives.

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### **DESIGNING A NATIONAL INQUIRY**

The following graphic identifies key elements to be considered and resolved in designing a National Public Commission of Inquiry into missing and murdered Aboriginal women and girls.

# Coming to agreement

- · Planning: develop partnerships, establish NAO Steering Committee, Working Group, Terms of Reference. Establish partnerships with other organizations and service providers.
- Develop recommendations for Inquiry structure, format, geography, goals, mandate, timeframe, participating individuals and organizations, purpose
- · Profile: media campaign and public awareness/education plan, logo, tagline, materials
- · Key Questions: how families will be involved and supported? What should be included/excluded from the mandate, goals, process, purpose?

# Deciding on the way forward

- · Preparation: decision making on Inquiry mandate, format, goals, structure, Commissioner(s), costs, geography, timeframe, participation, communications, powers, staffing, budgets, work plan, schedule, purpose, terms of reference
- · Enabling legislation and funding
- · Communications: information on process, goals, etc. and mechanism for feedback
- · Key Questions: how to maintain NAO/Family/Organizations involvement in the decision making process, and in the Inquiry process?

Listening in a

good way

- · Establish Inquiry organization, implement work plan, staffing, scheduling, etc.
- · Input: testimony, submissions, research
- · Potential participants: individuals and family members, organizations, police/justice, First Nations, Governments, subject matter experts, academics
- · Analysis, synthesis, evaluation of input and information
- · Key Questions: how to link the testimony with the goals and purpose of the Inquiry?

# Sharing what has been learned

- Output: progress reports, transcripts of testimony and meetings, final report, recommendations, communications, media
- · Key Question: What goes back to the families? How to close the discussion and promote healing and wellness?
- · What are the next steps that will be taken? · Who has the responsibility for action?
- · How will we be measuring change or progress? Who will do this?
- · What is the accountability for results?
- · Key Questions: how to ensure that action is not limited to the release of the Inquiry report?

# A New Path



## **EXAMPLES OF TERMS OF REFERENCE FOR NATIONAL INQUIRY**

### Example 1:

# Terms of reference for the National Inquiry into Homeless Children conducted by the Australian Human Rights and Equal Opportunity Commission

- 1. To inquire into and report on the effectiveness of existing programs and services involved in, and the development of alternative responses to, addressing the needs of homeless children and young people;
- 2. To review earlier reports on the needs of homeless children and the action taken by relevant authorities in response thereto;
- 3. To identify the problems experienced by homeless children and young people in obtaining public housing or private rental accommodation;
- 4. In accordance with the United Nations Declaration of the Rights of the Child, to inquire into and report on the rights of homeless children and young people to protection from neglect and exploitation, including the availability of income support, and their access to legal advice and representation;
- 5. To recommend the steps which should be taken by all relevant persons and authorities to resolve the identified problems of homeless children and young people.

### Example 2:

# Terms of reference for the National Inquiry on Freedom from Torture conducted by the National Human Rights Commission of Mongolia

- To investigate and scrutinise the relevance and effectiveness of:
  - national legislation;
  - practices;
  - procedures; and,
  - regulations.
- To determine whether they are effective preventive mechanisms against torture, cruel and inhumane treatment;
- To establish the conditions and circumstances leading to or contributing to illegal actions/violations of human rights;
- To make findings; and,
- To develop follow-up recommendations.







### Example 3:

Terms of reference of the National Inquiry into the Separation of Aboriginal and Torres Strait Islander Children from Their Families conducted by the Australian Human Rights and Equal Opportunity Commission To:

- (a) trace the past laws, practices and policies which resulted in the separation of Aboriginal and Torres Strait Islander children from their families by compulsion, duress or undue influence, and the effects of those laws, practices and policies;
- (b) examine the adequacy of and the need for any changes in current laws, practices and policies relating to services and procedures currently available to those Aboriginal and Torres Strait Islander peoples who were affected by the separation under compulsion, duress or undue influence of Aboriginal and Torres Strait Islander children from their families, including but not limited to current laws, practices and policies relating to access to individual and family records and to other forms of assistance towards locating and reunifying families;
- (c) examine the principles relevant to determining the justification for compensation for persons or communities affected by such separations:
- (d) examine current laws, practices and policies with respect to the placement and care of Aboriginal and Torres Strait Islander children and advise on any changes required taking into account the principle of self-determination by Aboriginal and Torres Strait Islander peoples.

In performing its functions in relation to the reference, the Commission is to consult widely among the Australian community, in particular with Aboriginal and Torres Strait Islander communities, with relevant non-government organisations and with relevant Federal, State and Territory authorities and if appropriate may consider and report on the relevant laws, practices and policies of any other country. The Commission is required to report no later than December 1996.

### Example 4:

# Terms of reference for the National Inquiry into Human Rights and Mental Illness conducted by the Australian Human Rights and Equal Opportunity Commission

- To inquire into the human rights and fundamental freedoms afforded persons who are or have been or are alleged to be affected by mental illness, having due regard to the rights of their families and members of the general community.
- 2. In particular, to inquire into the effectiveness of existing legislative provisions, legal mechanisms and other measures in protecting and promoting the human rights of such persons.
- 3. To examine the respective roles and responsibilities of Commonwealth, State and Territory Governments in these areas.
- 4. Without limiting the generality of the preceding terms, to consider:
  - (a) any discrimination on the basis of mental illness in Commonwealth laws or programs;
  - (b) any discrimination in employment, occupation, accommodation or access to goods and services on the basis of mental illness:
  - (c) human rights in relation to institutional and non-institutional care and treatment of persons with mental illness.



# COPY OF TERMS OF REFERENCE FOR THE BC MISSING WOMEN'S COMMISSION OF INQUIRY

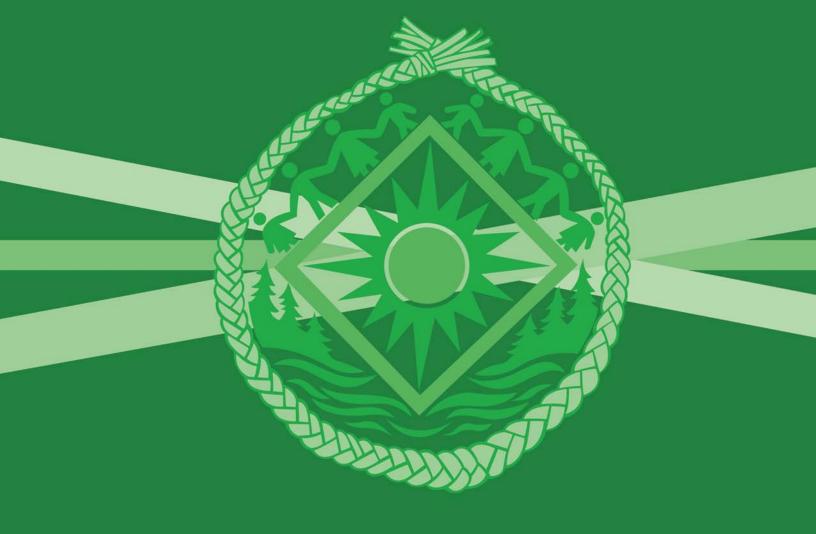
#### **MWCI Terms of Reference**

- 4. The terms of reference of the inquiry to be conducted by the commission are as follows:
  - (a) to conduct hearings, in or near the City of Vancouver, to inquire into and make findings of fact respecting the conduct of the missing women investigations;
  - (b) consistent with the British Columbia (Attorney General) v. Davies, 2009 BCCA 337, to inquire into and make findings of fact respecting the decision of the Criminal Justice Branch on January 27, 1998, to enter a stay of proceedings on charges against Robert William Pickton of attempted murder, assault with a weapon, forcible confinement and aggravated assault;
  - (c) to recommend changes considered necessary respecting the initiation and conduct of investigations in British Columbia of missing women and suspected multiple homicides;
  - (d) to recommend changes considered necessary respecting homicide investigations in British Columbia by more than one investigating organization, including the co-ordination of those investigations;
  - (e) to submit a final report to the Attorney General on or before December 31, 2011.









TAB 3

List of Reports and Recommendations on Violence Against Indigenous Women and Girls

# LIST OF REPORTS AND RECOMMENDATIONS ON VIOLENCE AGAINST INDIGENOUS WOMEN AND GIRLS

Royal Commission on Aboriginal Peoples – Royal Commission Report on Aboriginal Peoples, 1996	
Aboriginal Justice System and Aboriginal People - Report of the Aboriginal Justice Inquiry of Manitoba, 1996	. 3
Provincial Association Against Family Violence – Moving Toward Safety: Responding to Family Violence in Aboriginal	
and Northern Communities of Labrador, 2002	. 4
Pacific Association of First Nations Women, BC Women's Hospital & Health Centre, BC Association of Specialized Viction	
Assistance and Counselling Programs – The "Start of Something Powerful": Strategizing for Safer Communities For BC	`_
Aboriginal Women, October 2003	. 5
Amnesty International – Stolen Sisters: A Human Rights Response to Discrimination and Violence Against Indigenous	_
Nomen in Canada, October 2004	_
Pacific Association of First Nations Women, Ending Violence Association of BC, BC Women's Hospital & Health Centre	_
Researched to Death: B.C. Aboriginal Women and Violence, September 2005	. 8
Lheidli T'enneh First Nation, Carrier Sekani Family Services, Carrier Sekani Tribal Council, Prince George Native	
Friendship Centre, Prince George Nechako Aboriginal Employment & Training Association – The Highway of Tears	_
Symposium Recommendation Report, June 2006	. 9 '
Ontario Native Women's Association, Ontario Federation of Indian Friendship Centres – A Strategic Framework to End Violence Against Aboriginal Women, September 2007	
Violence Against Aboriginal Women, September 20071 Provincial Partnership Committee on Missing Persons – Final Report of the Provincial Partnership Committee on	L2
	12
National Aboriginal Women's Summit – Summary Report: A Call for Action, January 2008	
Native Women's Association of Canada – Voices of our Sisters in Spirit: A Report to Families and Communities, March	
	' 18
	20
Amnesty International – No More Stolen Sisters: The Need for a Comprehensive Response to Discrimination and	_0
Violence Against Indigenous Women in Canada, September 2009	21
Native Women's Association of Canada – What Their Stories tell Us: Research Findings from the Sisters in Spirit	
nitiative, March 2010	22
Vancouver Police Department – Missing Women Investigation Review: Summary Report, June 2010	
Coordinating Committee of Senior Officials – Missing Women Working Group – Issues Related to the High Number of	
	23
British Columbia Ministry of Citizens Services – Stopping Violence Against Aboriginal Women: A Summary of Root	
Causes, Vulnerabilities and Recommendations from Key Literature, February 20112	28
British Columbia Ministry of Aboriginal Relations and Reconciliation – Stopping Violence Against Aboriginal Women: A	
Discussion Paper to Support Community Focus Groups, March 20112	29
Standing Committee on the Status of Women – Hon. Hedy Fry, M.P., Chair – Wiping Away the Tears: A Gathering for	
Families of Missing and Murdered Women,March 2011	32
Standing Committee on the Status of Women – Hon. Hedy Fry, M.P., Chair – Interim Report - Call Into the Night: An	
	33
Policy, Planning and Evaluation Branch Ministry of Justice and Attorney General as a Member of the Provincial	
Partnership Committee on Missing Persons – Report on the 2011 Western Regional Forum on Supporting Families of	:
	34
Collaboration to End Violence: National Aboriginal Women's Forum – National Aboriginal Women's Forums Report on	
Outcomes and Recommendations from Working Sessions, July 2011	
Provincial and Territorial Ministers Responsible for Justice – Report to Premiers: Consideration of the Root Causes of	
Violence Against Aboriginal Women and Girls, December 2011	
Pitawik – Hear Me - Manitoba Aboriginal Women's Gatherings – Comprehensive Final Report, January 2012	
Coordinating Committee of Senior Officials (Criminal) - Missing Women Working Group - Report and Recommendation	
on Issues Related to the High Number of Murdered and Missing Women in Canada, January 2012	
The BC Missing Women Commission of Inquiry (MWCI) – Commissioner: the Honorable Wally Oppal – FORSAKEN: The	
Report of the Missing Women Commission of Inquiry, November 2012	
Nomen- 57th Session, 20124  Public Safety Canada – Marginalized: The Aboriginal Women's experience in Federal Corrections, 20124	
<b>-tuman Rights Watch</b> – THOSE WHO TAKE US AWAY: Abusive Policing and Failures in Protection of Indigenous Women	
and Girls in Northern British Columbia, Canada, February 2013	
	. •

### **Report Details:**

The Commission's report is an account of the relationship between Aboriginal and non-Aboriginal people that is a central facet of Canada's heritage, the distortion of that relationship over time, and the terrible consequences of distortion for Aboriginal people - loss of lands, power and self-respect. The commission envisioned the report to be a guide to the many ways Aboriginal and non-Aboriginal people could begin that time, to repair the damage to the relationship and enter the next millennium on a new footing of mutual recognition and respect, sharing and responsibility.

#### **Recommendations:**

The Commission provides an extensive list of detailed recommendations regarding processes and policies to improve the Aboriginal and non-Aboriginal relationship. The following are recommendations that directly relate to the particular realities of women:

- Aboriginal leaders take a firm, public stance in support of the right to freedom from violence of all
  members in the community, but particularly of women, children, elders, persons with disabilities and
  others who may be vulnerable, as well as in support of a policy of zero tolerance of actions that
  violate the physical or emotional safety of Aboriginal persons.
- Aboriginal governments adopt the principle of including women, youth, elders and persons with disabilities in governing councils and decision-making bodies, the modes of representation and participation of these persons being whatever they find most agreeable.
- The full and equal participation of women be ensured in decision-making bodies responsible for ensuring people's physical and emotional security, including justice committees and boards of directors of healing centres and lodges.
- Aboriginal leaders and agencies serving vulnerable people encourage communities, with the full
  participation of women, to formulate, promote and enforce community codes of behaviour that
  reflect ethical standards endorsed by the community and that state and reinforce the responsibility
  of all citizens to create and maintain safe communities and neighbourhoods.
- The government of Canada provide funds to the national Aboriginal organizations, including national Aboriginal women's organizations, to permit them to prepare a comprehensive human resources development strategy in health and social services that:
  - i) Facilitates and draws upon regional initiatives, integrates information from diverse sources, and is structured to incorporate regular updating;
  - ii) Builds an inventory of Aboriginal human resources currently available in health and social services, identifying where, in what field and at what level Aboriginal personnel are currently practising;
  - iii) Assesses current and future Aboriginal human resources needs and identifies the actions needed on the part of governments, educational institutions and others to address these needs;
  - iv) Assesses requirements for direct service personnel as well as for planners, researchers and administrators;
  - v) Collates an inventory and available evaluative data on training and education options;
  - vi) Explores recruitment, training and retention issues:
  - vii) Examines the personal and professional supports required to encourage Aboriginal professionals to practise in Aboriginal communities;
  - viii) Develops proposals for a system to monitor the status of Aboriginal human resources;
  - ix) Develops an analysis of how, to the maximum extent possible, Aboriginal human resources development can be brought under Aboriginal control.
- Federal, provincial and territorial governments and national Aboriginal organizations, including
  Aboriginal women's organizations, explore how training approaches and personnel complements of
  current health and social services, including the community health representative and drug and
  alcohol abuse programs, can contribute to a more comprehensive, holistic and integrated system of
  services, while helping to maintain continuity and adequacy of Aboriginal community services.

- The government of Canada provide funding to Aboriginal women's organizations, including urbanbased groups, to (a) improve their research capacity and facilitate their participation in all stages of discussion leading to the design and development of self-government processes; and (b) enable them to participate fully in all aspects of nation building, including developing criteria for citizenship and related appeal processes.
- Aboriginal governments and organizations provide for the full and fair participation of Aboriginal women in the governing bodies of all Aboriginal health and healing institutions.
- Aboriginal women give Aboriginal and non-Aboriginal service agencies direction and guidance in formulating policy and developing services that may be used by Aboriginal women and children and participate fully in the delivery of programs and services established specifically to meet the needs of urban Aboriginal women.
- In addition to cross-cultural training, non-Aboriginal individuals and organizations whose work or responsibilities directly affect urban Aboriginal women's lives receive comprehensive information and education on the situation of urban Aboriginal women.

Aboriginal Justice System and Aboriginal People - Report of the Aboriginal Justice Inquiry of Manitoba, 1996

### Report Details:

The Aboriginal Justice Inquiry was created in response to the failure of the justice system to effectively respond to the deaths Helen Betty Osborne and J.J. Harper. These incidents were troubling examples of the manner in which Manitoba's justice system was failing Aboriginal people. The scope of the commission was to examine all components of the justice system, including policing, courts and correctional services. The commission evaluated whether and the extent to which Aboriginal and non-Aboriginal persons are treated differently by the justice system and whether there are specific adverse effects, including possible systemic discrimination against Aboriginal people, in the justice system.

#### Recommendations:

The report provides an extensive list of detailed recommendations to improve the overall system. The following are the recommendations relevant to the issue of violence against Aboriginal women:

- The Indian Act be amended to provide for the equal division of property upon marriage breakdown.
- At the provincial level, Aboriginal leaders must begin to support the types of programs which assist
  Aboriginal women and children to report abuse and to get help for its effects. Aboriginal leaders
  should establish a local government portfolio for women and children, with responsibility to develop
  educational and support programs in the area of spousal and child abuse.
- Police forces establish family abuse teams which include police officers and social workers trained in dealing with domestic disputes. Such teams should make extensive use of electronic record-keeping and community resources.
- Shelters and safe homes for abused women and children be established in Aboriginal communities
  and in urban centres. These shelters should be controlled by Aboriginal women who can provide
  culturally appropriate services. Counselling and support for the victims of abuse are essential.
- The provincial government implement the recommendations found in the report of the Child Advocacy Project entitled *A New Justice for Indian Children*.
- Community mediation programs such as the one operated by the Hollow Water Resource Group be expanded to Aboriginal communities throughout the province. Such programs must be designed and operated by Aboriginal people.
- Alternatives to incarceration appropriate to Aboriginal cultures be developed for Aboriginal women
- The Portage Correctional Institution be closed.
- All women who are now sent to a federal penitentiary outside the province be permitted to serve their sentences in Manitoba.
- Culturally appropriate group homes be established in urban areas by Aboriginal women's organizations where urban Aboriginal women can serve any term of incarceration to which they may

- be sentenced, with access to programs of recovery from substance abuse, recovery from victimization and dependency, academic upgrading and training, and parenting skills.
- Aboriginal women living in isolated or rural communities be held in open custody facilities in their home communities. Such women would be free to attend to their families, to work or to obtain education during the day, to attend counselling sessions in the evenings, and remain in the facility each night until their sentence is served.
- The Milner Ridge Correctional Centre be converted to a co-correctional institution as a pilot project.
- When facilities for men and women are established near northern communities, Aboriginal women from the North be allowed to serve their sentence in the facility nearest to their home community.
- Arrangements be made for children to have frequent visits with their mother.
- Child and family service agencies provide necessary support to Aboriginal mothers in jail and their children to ensure that the family is kept together.
- Where children need to be taken into care following the incarceration of an Aboriginal mother, child
  and family service agencies make culturally appropriate foster arrangements for the children of such
  inmates.
- Aboriginal women be appointed to the National Parole Board.
- Funding be provided to Aboriginal women to establish a halfway house for Aboriginal female inmates.
- The National Parole Board give direction that release plans for female inmates with children pay close attention to the need for family reintegration, and in particular to living and income security arrangements required for family reintegration. We further recommend that the federal and provincial governments ensure that income and housing support programs be developed for released female offenders with young children, designed to facilitate family reintegration.

**Provincial Association Against Family Violence** – Moving Toward Safety: Responding to Family Violence in Aboriginal and Northern Communities of Labrador, 2002

### Report Details:

The primary objectives of this report are:

- To describe current practices;
- To explore existing models of service delivery in similar communities in Canada and other parts of the world;
- To identify alternatives to traditional shelter services for Aboriginal families and northern communities in Labrador; and,
- To recommend elements of a framework for establishment of effective preventive measures.

### Recommendations:

The literature emphasizes the need for solutions that have the following characteristics:

- 1. A holistic approach.
- 2. Community-based and community-driven design and delivery.
- 3. Culturally appropriate design and delivery.
- 4. Active involvement of women.
- 5. Multi-sectoral collaboration and effective coordination.
- 6. 24-hour crisis response.

In addition, the following recommendations are provided below:

- A financial commitment to established women's groups that would increase their capacity to coordinate an integrated community response to family violence.
- Restructuring current, reopening closed, and developing of shelters across the province for Aboriginal women.
- Establishment of multiservice unit in a central location that could provide effective shelter, education and related services to women.

- Development of family violence response teams in communities with shelters or multi-service units together with agreements covering transportation and acceptable police response times for communities that have no regular police stationed in their communities.
- A consultation process should be considered which would enable communities to begin planning proposed initiatives.
- A comprehensive evaluation process for all initiatives to ensure that goals and objectives are realized.

Pacific Association of First Nations Women, BC Women's Hospital & Health Centre, BC Association of Specialized Victim Assistance and Counselling Programs – The "Start of Something Powerful": Strategizing for Safer Communities For BC Aboriginal Women, October 2003

#### **Report Details:**

The Strategizing for Safer Communities for BC Aboriginal Women forum was held in Vancouver on June 2 and 3, 2003.

The Pacific Association of First Nations Women (PAFNW), BC Women's Hospital & Health Centre (BCWs) - Sexual Assault Service, Woman Abuse Response Program and Aboriginal Health Program and the BC Association of Specialized Victim Assistance and Counselling Programs (BCASVACP) are organizations who work provincially with programs and communities dealing with violence against women in relationships, sexual assault, and adult survivors of sexual abuse, and, as such, work with Aboriginal women who are working to end violence against women in their communities.

#### **Recommendations:**

The organizations identified the long-term goal of the forum was to increase Aboriginal women's health and safety within the context of sexual assault and relationship violence. The following recommendations were made:

- Funds be allocated to the development of anti-violence programs managed and staffed by Aboriginal women.
- Funds be allocated for a transition house program for Aboriginal women in the North to be funded by Ministry of Community, Aboriginal and Women's Services.
- Funds be allocated for a new community based victim assistance program located in a region with high Aboriginal population, utilizing funds from the Ministry of Public Safety & Solicitor General.
- Core funding be provided by the Provincial Health Services Authority to develop a provincial Aboriginal women's organization with Aboriginal women's health and safety as a primary mandate.
- The Ministry of Public Safety & Solicitor General provide funds to develop and implement education and training on variety of topics related to violence in Aboriginal communities delivered by Aboriginal women.
- Training be developed and provided by Aboriginal women focused on capacity building within Aboriginal communities on topics such as leadership, intersectoral coordination, policy and protocol development, etc.
- As all issues impact violence against Aboriginal women, Aboriginal women's involvement in policy
  making must extend beyond "violence against women" to include treaty and all other issues
  impacting Aboriginal peoples.
- All social policy ministries in BC review existing research about Aboriginal women and violence to expand knowledge and inform policy, programs and services.
- The Ministries of Public Safety & Solicitor General and Community, Aboriginal and Women's Services
  take the lead role in this initiative, and provide funds for Aboriginal women to review the existing
  literature related to Aboriginal women and violence, aggregate the findings and recommendations
  and the Ministries begin to fund programs based on the recommendations.

- The Ministries of Public Safety & Solicitor General, Community, Aboriginal and Women's Services, Health Planning and Health Services allocate core funding directly to Aboriginal organizations and programs in the areas of anti-violence and health related services.
- The Ministry of Public Safety & Solicitor General review and alter their population-based funding formula to ensure that women in remote communities have access to services.
- The Ministries of Public Safety & Solicitor General, Community, Aboriginal and Women's Services, Health Planning, Health Services and Children and Family Development review current government funding criteria to ensure that it is accessible, relevant and equitable to Aboriginal women and peoples.

**Amnesty International** – Stolen Sisters: A Human Rights Response to Discrimination and Violence Against Indigenous Women in Canada, October 2004

### **Report Details:**

This report examines the role of discrimination in acts of violence carried out against Indigenous women in Canadian towns and cities. Amnesty International reviewed published reports and the findings of inquests and government inquiries, interviewed survivors of violence and the family members of Indigenous women who have been murdered or who have gone missing and met with key organizations and individuals who have worked on their behalf. Where possible, the researchers also spoke with police investigators or spokespersons.

#### Recommendations:

- 1. Acknowledge the seriousness of the problem
  - All levels of government, governance structures, should:
  - Publicly condemn the high rates of violence against Indigenous women whether within Indigenous communities and society as whole and make public their plans to address the crisis.
  - Undertake a review of outstanding recommendations from Canadian commissions, inquiries and inquests pertaining to the safety and welfare of Indigenous people with a view to ensuring their timely implementation.
  - Clearly outline the measures taken to address the problem of violence against Indigenous women in Canada in reports to relevant UN human rights bodies, including the Committee on the Elimination of Discrimination against Women, the Committee on the Elimination of Racial Discrimination and the Human Rights Committee.
- 2. Support research into the extent and causes of violence against Indigenous women
  - The federal government should ensure adequate funding for comprehensive national research on violence against Indigenous women, including the creation of a national registry to collect and analyze statistical information from all jurisdictions.
  - In consultation with Indigenous peoples. organizations and organizations representing ethnic minorities, protocols should be developed to ensure that police consistently record and appropriately use data on the ethnicity of the victims and perpetrators of violent crimes.
  - The federal government should request the United Nations. Special Rapporteur on the situation of human rights and fundamental freedoms of indigenous people and Special Rapporteur on violence against women, its causes and consequences, to jointly study and document patterns of violence against Indigenous women, including in Canada.
- 3. Take immediate action to protect women at greatest risk
  - Federal, provincial and territorial governments should ensure adequate, sustained, multi-year funding to ensure the provision of culturally appropriate services such as shelters and counseling for Indigenous women and girls.

- Police should work closely with Indigenous women's organizations and other frontline groups to
  identify and implement appropriate and effective protocols for action on missing persons cases, with
  a view to developing standards for police response in keeping with the risks to Indigenous women
  and girls.
- Police forces should provide specialized staffing to review and coordinate responses to missing persons cases.
- As part of ongoing review and implementation of laws regarding the sex trade in Canada, give police clear instructions to ensure that the fundamental rights of women involved in the sex trade are protected in the course of all law enforcement activities.

# 4. <u>Provide training and resources for police to make prevention of violence against Indigenous women a</u> genuine priority

- All police forces should receive adequate training to ensure an understanding of violence against women in a range of settings including family violence, child sexual exploitation and violence against women in the sex trade.
- The scenarios used in police training should incorporate issues of cultural sensitivity and violence against women.
- Meetings with Indigenous women leaders and other community members should be organized to build understanding of the specific risks to Indigenous women in Canadian society and establish and strengthen relationships of trust between police and Indigenous communities.
- All police departments should review issues of workload, staffing levels and job rotation to ensure
  officers have the opportunity to become familiar with and can develop relations of trust with the
  specific communities they are intended to serve and protect.
- The actions of police, including compliance with policies on the investigation of missing persons cases, should be subject to independent civilian oversight.
- Funding should also be provided for the creation of independent advocates and liaison workers for Indigenous people in contact with police.
- Officers found to have failed to act on reports of missing women, or to have carried out biased or inadequate investigation of violence against women, should be subject to appropriate discipline.
- Clear polices and practices should be established with respect to the timely provision of information, including autopsy results and coroners reports, to the families of missing and murdered persons.

# 5. Address the social and economic factors that lead to Indigenous women's extreme vulnerability to violence

- The federal government should provide adequate sustained, multi-year funding for initiatives to deal with the immediate and intergenerational impacts of both the physical and psychological abuse suffered at residential schools, including the loss of cultural identity.
- Federal, provincial and municipal governments should subject all social programs to a periodic review to ensure the accessibility and resourcing of programs for Indigenous women and families is at least on a par with those available to non-Indigenous people in Canada.
- Federal and provincial governments, with the full participation of Indigenous women, should organize a high level intergovernmental and interdepartmental meeting to ensure proper coordination and information sharing on initiatives to address the safety and welfare of Indigenous women and girls.
- In collaboration with Indigenous representatives and organizations, the federal government should take urgent action to address the chronic unemployment and poverty faced by Indigenous women and men both on and off reserve.
- The federal government should commit to fully implementing outstanding recommendations of the Royal Commission on Aboriginal Peoples which address poverty and social marginalization of Indigenous people in Canada, as has repeatedly been urged by United Nations treaty bodies.

## 6. End the marginalization on Indigenous women in Canadian society

- All levels of government should work with Indigenous peoples to strengthen and expand public
  education programs, including within the formal school system, that acknowledge and address the
  history of dispossession and marginalization of Indigenous peoples and the present reality of racism
  in Canadian society.
- All levels of government should adopt such measures as are necessary to ensure that Indigenous
  women are consulted in the formulation and implementation of any policy that could affect their
  welfare and status.

Pacific Association of First Nations Women, Ending Violence Association of BC, BC Women's Hospital & Health Centre – Researched to Death: B.C. Aboriginal Women and Violence, September 2005

# **Report Details:**

This report examines ten studies and one book relating to Aboriginal women and violence. The purpose is to review reports from different sources to determine the extent to which the numerous recommendations and suggestions have been acted on to ameliorate the impact of violence against aboriginal women.

#### Recommendations:

- 1. Aboriginal Women's Contribution To Social Policy Development
  - There needs to a Provincial Aboriginal women's organization that offers support, training, and education to Aboriginal women. This organization would also have a mandate to provide input to policy makers on issues that effect Aboriginal women in order to improve and assist government in the development of relevant and effective policy and programs.
  - This organization would be the "voice" that is rarely heard or understood at provincial and federal levels. BC Aboriginal women state that involvement required to ensure the safety of their families, communities and themselves.

#### 2. Programs and Services

- On-going funding is needed to support culturally relevant Aboriginal programming and services that are designed, delivered and implemented by healthy, Aboriginal women, Elders and community workers.
- The programming and services need to include a counselling component specific to intergenerational trauma issues and be delivered from a holistic approach to healing, meaning, that the victim, offender, the victims and offender's family would all need support in their healing to create long term community change.
- The programming and services would work towards this community supported healing with a direct understanding that there are community "power dynamics" that need to be recognized and interrupted for the healing to occur.
- The Aboriginal communities' leadership, community members and the communities' workers must work as a team to support this community development approach to women's safety.
- To ensure the reduction of violence there needs to be connections between the Aboriginal community and non-Aboriginal community's services.
- A community based committee that has a pro-active role in networking within community (members, employees and those that need assistance), outside agencies, justice system personnel and other related resources/supports would aid in this change.
- The Attorney General's office needs to design a program that addresses the coordination problems found in child sexual abuse cases on reserve.

#### 3. Training and Education

- The Aboriginal community and non-Aboriginal people, organizations, law enforcement, legal society, judicial system and government agencies must receive education on the history of colonialism, cultural genocide, sexism, racism, forced assimilation, family violence, and violence against women in the sex trade.
- The overall society needs to also be educated on Aboriginal people's history and present challenges that support family violence.
- Aboriginal leadership with the financial support of the government needs to create workshops and conferences for Aboriginal community members, workers and leaders that are directed towards family violence, including sexual violence.
- Family violence, personal safety (prevention), and sex education are also a necessity that needs to be delivered in Aboriginal schools.

# 4. Policy and Research

- An implementation of past government commissions and inquiries reports completed on Aboriginal women and violence is a good start.
- An even better direction with long-term results would be to implement the Royal Commission on Aboriginal People and the United Nations human rights treaty bodies. recommendations that relate to "poverty and social marginalization of Indigenous peoples in Canada.
- The Canadian government needs to work with Aboriginal women to work towards solutions to stop the violence and include them in any policy discussions that will directly affect them.
- Since the rate of Aboriginal women incarcerated is increasing a mandatory appointment of Aboriginal women on the National Parole Board is a necessity.
- Specific actions and protocols need to be implemented, designed and supported by the federal and provincial government for missing Aboriginal women and youth cases.
- The creation of protocols for respectful working relationships with the justice system to support this end is also needed.
- Judicial support needs to also be implemented for law enforcement officers.
- Specific actions need to be taken to protect Aboriginal women.
- Request the United Nations to study and document violence against Aboriginal women.
- This study needs to determine if there are specific measures being taken by Canada to address the violence against Aboriginal women.
- A transformation in Canadian perspective and law needs to be a priority.
- Canadian laws need to be changed that currently support "domination" and the continued victimization of women.
- A provision needs to be included in the Indian Act that allows for the same equal division of property for Aboriginal women on reserve.

Lheidli T'enneh First Nation, Carrier Sekani Family Services, Carrier Sekani Tribal Council, Prince George Native Friendship Centre, Prince George Nechako Aboriginal Employment & Training Association – The Highway of Tears Symposium Recommendation Report, June 2006

#### Report Details:

The report, released on National Aboriginal Day, is the result of a two-day symposium that was held in Prince George, B.C. The symposium brought together high-ranking government officials, top members of the RCMP, community leaders and family members of virtually all the missing or murdered women along the Prince Rupert-Prince George corridor.

# **Recommendations:**

The following recommendations were made:

## 1. Victim Prevention

- Recommendation #1: That a shuttle bus transportation system be established between each town and city located along the entire length of Highway 16, defined as the "The Highway of Tears".
- Recommendation #2: That while the RCMP does a commendable job in patrolling the highway; these patrols can no longer drive past a hitchhiker who fits the victim profile.
- Recommendation #3: That the RCMP be provided the resources to increase their highway patrols during the hitchhiking season, more specifically increase these patrols along the sections of Highway 16 near First Nation communities, towns and cities.
- Recommendation #4: That the Greyhound Bus Company's "free ride" program be expanded, and target marketed to the population in the Highway 16 corridor who fit the victim profile.
- Recommendation #5: That every Public Sector employee working between Prince George and Prince Rupert be contacted and used as a female hitchhiker detection network.
- Recommendation #6: That a number of "safe homes" similar to, and possibly including, MCFD and Aboriginal Social Service safe homes be established at strategic locations along the entire length of Highway 16, between the cities of Prince Rupert and Prince George, British Columbia.
- Recommendation #7: That the Rural Crime Watch Program be expanded to include a Highway Watch component along the full length of the Highway of Tears.
- Recommendation #8: That a number of emergency phone booths be placed along the highway at strategic locations between the Cities of Prince Rupert and Prince George, British Columbia. The distance between the towns, cities, and First Nation communities exceed 100 kms. in some places along this highway.
- Recommendation #9: That a number of billboards, and many more posters, be placed at strategic locations along the Highway 16 corridor between Prince George and Prince Rupert, British Columbia.
- Recommendation #10: That an annual awareness and prevention campaign be delivered to every; elementary school, high school, college, university, and silviculture company located in, and between, the cities of Prince Rupert and Prince George prior to the hitchhiking and tree-planting season.
- Recommendation #11: That every First Nation Community, and First Nation families living in the towns and cities, located on or near Highway of Tears, be targeted for a more intensive awareness and prevention program.
- Recommendation #12: That Aboriginal Youth, who live in the Rural First Nations communities, and Urban Aboriginal Youth who live in the towns and cities on the Highway of Tears, be organized and listened to.
- Recommendation #13: That recreation and social activity programs for Rural First Nation community
  youth, and Urban Aboriginal youth, be increased in the First Nation communities, towns and cities
  located along the Highway of Tears.
- Recommendation #14: That media campaigns be launched on the subject of the murdered and
  missing women, and more specifically contain key victim prevention measures targeting young
  women viewers and readers along the Highway of Tears.
- Recommendation #15: That the number, types, and frequency of essential health and social services be increased for direct delivery to the First Nation communities located along the Highway of Tears.

# 2. <u>Emergency Planning and Team response</u>

- Recommendation # 1: That the Highway of Tears Community Governing Body, undertake the development of an Emergency Readiness Plan
- Recommendation #2: That the Emergency Readiness Plan contain specific timelines for the actions
  of the Community Emergency Readiness Teams commencing from the time a missing person's
  report is first received.

- Recommendation #3: That this Emergency Readiness Plan contain a missing persons Alert and Response component in the form of community emergency readiness teams.
- Recommendation #4: That this Emergency Readiness Plan be communicated to an Emergency Readiness Team(s) located in each city, town and First Nation community located along the entire length of the Highway of Tears.
- Recommendation #5: That, to the greatest extent possible, existing and established community
  resources like Search and Rescue organizations and Fire Departments be utilized and expanded
  upon in building each Emergency Readiness Team.
- Recommendation #6: That there be two contact persons appointed; one acting as the primary, and one the backup secondary, who would be given authorization by the RCMP to enact the Emergency Readiness Plan in each community, and coordinate pre-determined Emergency Readiness Team actions.

# 3. Victim Family Counselling and Support

- Recommendation #1: That a permanent Regional First Nation Crisis Response Plan be developed and implemented for First Nation communities, and Aboriginal families (Urban and Rural) experiencing a traumatic event.
- Recommendation #2: That a roster of fully qualified Aboriginal; mental health therapists, grief counselors, critical incident stress counselors, and other counselors of relevant specialty, be developed.
- Recommendation #3: That an exceptionally qualified First Nation Crisis Response Team be assembled, receive training on their roles, and be ready for deployment to any of the Rural First Nation communities, or Urban Aboriginal family, from which a victim disappears.
- Recommendation #4: That Aboriginal Agencies, or First Nation Communities, qualified to deliver such services, be assigned to provide long term counselling and support to Aboriginal victims. families upon their request and direction.
- Recommendation #5: That the RCMP re-establish and maintain communication with each of the victim's families.
- Recommendation #6: That a First Nation Advocate be provided to bridge the long-standing communications and awareness gap which exists between the RCMP and First Nation victim's families.

#### 4. Community Development and Support

- Recommendation #1: That a Highway of Tears Legacy Fund be established as one source, among
  others, to develop and support multi-community, and multi-agency efforts in victim prevention,
  emergency readiness planning and team response, and victim family counselling and support.
- Recommendation #2: That a Board of Directors (Governing Body) be established to; provide direction and support in all four areas of this Highway of Tears Community Initiative; and manage the Legacy Fund.
- Recommendation #3: That the Board of Directors, (Highway of Tears Community Governing Body), establish working committees in each city and municipality along the Highway of Tears.
- Recommendation #4: That the Board of Directors hire two coordinators to provide development and support assistance to each Highway of Tears community working committee located along the highway.
- Recommendation #5: That the Board of Directors, (Highway of Tears Community Governing Body), report out and be held accountable to the communities and funding bodies at annual Highway of Tears Symposiums.
- Recommendation #6: That the RCMP continue its official investigation, or inquiry, into the Aboriginal community's assertions on the actual number of missing women.

Ontario Native Women's Association, Ontario Federation of Indian Friendship Centres – A Strategic Framework to End Violence Against Aboriginal Women, September 2007

# **Report Details:**

The Ontario Native Women's Association (ONWA) and the Ontario Federation of Indian Friendship Centres (OFIFC) convened a strategy meeting on March 20-22, 2007, entitled "A Summit to End Violence Against Aboriginal Women" (the Summit). The Summit was funded by the Ontario Women's Directorate and a number of provincial and federal officials attended.

The intent of the Summit was to bring together community "leaders" to develop a framework for a strategy to end violence against Aboriginal women. In addition to participants from the Ontario Federation of Indian Friendship Centres and the Ontario Native Women's Association women from the Union of Ontario Indians, Nishnawbe Aski Nation, Grand Council Treaty #3, independent First Nations, the Metis Nation of Ontario and some direct service providers also attended.

#### Recommendations:

The report makes the following recommendations in regards to the development of a comprehensive strategy for Ontario:

- 1. That a specific Strategy to End Violence Against Aboriginal Women be developed, adopted, resourced and implemented, consistent with the principles and design set out in this document.
- 2. That an Aboriginal women-specific gender-based analysis be developed by Aboriginal women in Ontario and be applied broadly by all levels of government.
- 3. That through an intensive process of examination, amendment and/or replacement, all legislation, policy, funding and programming processes ensure Aboriginal women are protected from all forms of violence and abuse.
- 4. That the Ministers responsible to address the Domestic Violence Action Plan or its successor meet with Aboriginal women forthwith, to discuss the Framework to End Violence Against Aboriginal Women and ensure that they undertake, at a minimum, annual meetings with Aboriginal women concerning the progress of the Strategy, administration of funds, and the enhancements of policies designed to address violence against Aboriginal women and strengthen the government, organizational and community responses.

**Provincial Partnership Committee on Missing Persons** – Final Report of the Provincial Partnership Committee on Missing Persons, October 2007

#### Report Details:

In December 2005, the Government of Saskatchewan established the Provincial Partnership Committee on Missing Persons (PPCMP) to address the issue of dealing with missing persons cases. Organizations with knowledge, experience and expertise in the area of missing persons were invited to join this collaborative committee in order to examine this issue and try to improve responses to missing persons cases. The Partnership, chaired by justice officials, has representation from 14 organizations across the province including police, First Nations, Métis, community organizations, search and rescue and government.

PPCMP released this final report in October 2007, which identified several specific actions seen as necessary to improve the overall response to missing person situations. The report included recommendations in 20 areas that dealt with, "actions to improve public awareness and education about the risks of going missing, how to respond to missing person situations, what supports families need to effectively respond to missing person situations, and what improvements are needed in response systems".

The families who participated in the meetings greatly influenced many of the recommendations, particularly through the valuable insights they provided in identifying gaps and possible solutions to help the families of missing persons.

#### Recommendations:

The following recommendations are made in the report:

# 2. Responding to Issues Raised by Families:

- Recommendation 1: Supports need to be developed by the Provincial Partnership Committee or other partner organizations to help families deal with a missing person situation:
  - i) Families require a simple checklist to follow of actions they can or should take, such as determining who the family contact person is with the police, with the media, or the type of information they might look for to assist the police in the investigation;
  - ii) Families require a media kit or information on dealing with the media to help them understand the issues and relationship that may develop during an investigation in terms of providing information to the media or responding to media inquiries; and
  - iii) Family members who are involved in supporting a missing person investigation may need financial and emotional support from community members or organizations.
- Recommendation 2: The media is encouraged to develop best practice standards in dealing with missing person cases which include consistent, neutral messaging sensitive to the family and cultural circumstances.
- Recommendation 3: Families of missing persons should be supported by governments and involved agencies to develop a support network.
- Recommendation 4: The provincial government should review existing common law and legislation dealing with missing persons and develop a timely, comprehensive legislative response to deal with the estate of the missing person.
- Recommendation 5.1: The provincial government, in partnership with police services, First Nations,
  Métis and Aboriginal organizations, and local governments, should consult with families of missing
  persons to determine the form or forms that a provincial memorial to missing persons could take
  and how it would be implemented and maintained.
- Recommendation 5.2: The Saskatchewan Minister of Justice should raise the topic of creating a national memorial to missing persons at the next Ministers Responsible for Justice meeting.
- Recommendation 6: The SACP [Saskatchewan Association of Chiefs of Police] is encouraged to
  promote the concept of a national website or linked websites and the Saskatchewan Minister of
  Justice is encouraged to raise the need for a national website or linked websites on missing persons
  at the next meeting of Ministers Responsible for Justice.

# 3. Responding to Prevention, Awareness and Public Education Issues:

- Recommendation 7.0: As a priority, the Provincial Partnership Committee or another agency, with relevant community stakeholders, should be tasked to develop information/education materials to provide a factual overview of all aspects of missing person situations.
- Recommendation 7.1: Agencies that deal with at risk populations should establish teams to conduct
  presentations on awareness, prevention and personal safety to social and professional networks
  throughout the province.
- Recommendation 7.2: The Provincial Partnership Committee or another agency should be tasked to compile and maintain an inventory of agencies involved in missing person cases to support networking and a publicly accessible inventory of existing or new educational materials on prevention and personal safety.
- Recommendation 7.3: Police, as part of communications with the public, should ensure that information about police policy, procedure and practices related to missing persons cases and the role that the public can play in assisting in missing cases is generally available.
- Recommendation 8: Saskatchewan Learning should include awareness about the risks of going
  missing or facing missing children and youth in all schools through health education programs and

encourage educators and School Community Councils to continue to build awareness through access to materials, speakers, or other programming.

# 4. Improving Responses to Missing Persons Cases:

- Recommendation 9.1: The Saskatchewan Police Commission should review its current policy and work with all police agencies in Saskatchewan to develop and implement an overarching provincial Missing Person Policy for all municipal police agencies, and encourage the RCMP to adopt the policy in Saskatchewan.
- Recommendation 9.2: The Saskatchewan Police Commission should give consideration to incorporating the following standards in the policy:
  - A missing person report must be taken immediately when information comes to the attention of police, regardless of the length of time the person has been missing or the location where the person went missing.
  - ii) A standardized specialized in-take form for recording a missing person report and a specialized investigative checklist should be used.
  - iii) A common assessment tool should be developed to help assess the priority of the investigation.
  - iv) Immediate investigation of missing persons in suspicious circumstances.
  - Once it is established that a person is missing, the case will be entered on CPIC as soon as possible.
  - vi) Continued communication with the families of missing people.
  - vii) A media and public communications protocol for disseminating information about missing persons and requesting the public's help in locating a missing person.
  - viii) The police, upon identifying a chronic runaway situation, should develop approaches to link with other agencies to support appropriate intervention.
  - ix) All police forces should assign a police officer responsible for coordination of missing persons files and establish a backup process to avoid gaps in effectively responding to missing person reports.
  - x) In order to effectively implement the above approach to recording and managing investigations on missing person cases, standardized training and practice guides should be developed.
  - xi) There is a need for a more systematic and consistent approach to collecting data on:
    - (1) Missing person reports,
    - (2) Actual missing persons,
    - (3) Basic demographic information about missing persons, and,
    - (4) CPIC data entry.
- Recommendation 10: A process is required to ensure that all suspicious and at-risk missing person reported incidents (young children, medical, elderly, high risk life style) are fanned out to all relevant police agencies in the province immediately.
- Recommendation 11: Police should establish protocols with community agencies to provide a formal system to fan out "Missing Persons Information".
- Recommendation 12.1: The provincial government should amend provincial legislation to permit the disclosure of information on missing persons to police conducting a missing persons investigation as information necessary to protect the mental or physical health or safety of an individual.
- Recommendation 12.2: The Saskatchewan Minister of Justice should raise with the Federal Ministers responsible for Justice the need to amend federal legislation to ensure that when police are investigating a missing person case they have access to information under federal jurisdiction relevant to the investigation.
- Recommendation 13: The mandate of Victim Services should include the provision of support to families of missing people.
- Recommendation 14.1: The province and local government need to enhance search and rescue
  resources province-wide by standardizing provincial policy and providing provincial core funding to
  ensure volunteer sustainability.
- Recommendation 14.2: The province, communities and search and rescue organizations need to work cooperatively to ensure effective Search and Rescue responses by:

- i) Creating a provincial SAR Advisory Council of representative and mandating agencies, for strategic and operational direction to SARSAV;
- ii) Creating a standard policy regarding the use of SAR teams;
- iii) Ensuring that municipalities and communities take ownership of SAR volunteer teams;
- iv) Providing basic SAR training and equipment to volunteers free of charge;
- v) Ensuring trained SAR teams, SAR managers and trainers are available throughout all areas of the province;
- vi) Creating a central provincial database for all SAR events, training and personnel;
- vii) Ensuring consistent and timely involvement of SAR teams in a missing person's event;
- viii) Providing specialized training for SAR volunteers, i.e. emergency management and recognizing the need for SAR teams in a disaster event, crime scene or evidence recovery;
- ix) Developing heavy urban SAR capacity;
- x) Ensuring support systems are in place for long term and/or remote searches;
- xi) Ensuring liability protection for volunteers; and,
- xii) Ensuring Critical Incident Stress Management support to SAR volunteers.
- Recommendation 15: The various Saskatchewan police forces need to establish protocols on when and how to engage search and rescue capacity in a missing person's event.
- Recommendation 16: All school divisions are encouraged to develop policies and procedures for
  collaborating with police and/or school resource officers in missing persons cases, which may
  include procedures for requesting information from students and staff, appropriate communication
  and information sharing practices, and critical response provisions.
- Recommendation 17: The Committee recommends that the government undertake a study to better
  understand the issues related to the high number of runaways and to identify prevention and
  intervention strategies, particularly for chronic runaways and their families.
- Recommendation 18: The provincial government should fund a caseworker pilot with a police service. This caseworker would work with the "found" missing person and their family to deal with the causes of the person going missing by discussing how to avoid future situations and linking the individual and/or family with available resources to deal with the underlying causes of the person going missing to try to avoid repeat situations.
- Recommendation 19: The provincial government, the Federation of Saskatchewan Indian Nations, the Métis Nation of Saskatchewan, First Nations, and Métis communities and organizations should be encouraged to develop and enhance mutually supportive strategies to ensure that:
  - First Nations and Métis communities have the capacity to respond to a crisis when a person goes missing;
  - ii) Trained Search and Rescue capacities exist in all communities that incorporate and are sensitive to the culture, language, traditions and values of those communities;
  - iii) First Nations schools participate in prevention and response approaches similar to the recommendations for provincial school involvement; and,
  - iv) Relationships between the police (RCMP and municipal police forces) and First Nations and Métis communities are strengthened in missing person cases.
- Recommendation 20: The Saskatchewan Minister of Justice should raise at the next meeting of Ministers Responsible for Justice the need for national consideration of whether and how a voluntary national information base or linked information bases on potential missing persons could be created.

National Aboriginal Women's Summit - Summary Report: A Call for Action, January 2008

# **Report Details:**

The first ever National Aboriginal Women's Summit (NAWS) which took place in Corner Brook, Newfoundland and Labrador from June 20-22, 2007.

It represents the third of a series of Aboriginal Summits that started with a Summit on Aboriginal Health issues in Vancouver in November 2006 hosted by Premier Gordon Campbell and followed by a Symposium on Aboriginal Economic Development hosted by Premier Lorne Calvert in Saskatoon in January 2007.

The NAWS theme *Strong Women, Strong Communities* reflects the significant role Aboriginal women play in their families and communities and the importance of addressing issues of concern to help support Aboriginal women. The Summit was organized into three main themes which were determined by the National Planning Committee based upon the feedback received from Provinces, Territories, the federal government and National Aboriginal Organizations. The main themes contained three to four major topics for discussion in facilitated breakout sessions by the Aboriginal women delegates.

#### Recommendations:

At the end of the Summit there were 137 recommendations made by First Nations, Inuit and Métis women. 59 of the recommendations were identified as priorities. 29 recommendations were highlighted by theme for more immediate action.

# 1. Theme: Health, Safety and Wellness:

Six overall priority recommendations under this theme were overwhelmingly supported by the Aboriginal women and are listed below:

- Federal/Provincial/Territorial Governments must increase financial resources for family violence initiatives and abuse prevention programs; provide more national financial and policy support for enhanced programming regarding family violence and abuse for prevention, care, healing initiatives/treatment and support; and increase resources for child sexual abuse and Elder abuse programs and services.
- Make violence against Aboriginal women and girls a priority in all areas. In health, this includes providing sexual and reproductive health services, particularly sexual health education programs, HIV/AIDS awareness, education and health prevention and promotion services. In education, particularly post-secondary education, this means supports that meet the unique needs of Aboriginal women, such as child care and housing, to decrease their vulnerability to violence and increase their opportunities for economic opportunities. In housing, this means ensuring that emergency shelters, second stage housing and transition shelters are adequately funded in areas where these services are currently not accessible to Aboriginal women.
- Ensure that resources be available to address all issues that negatively impact on Aboriginal women's well-being, including poverty, lack of housing, sexualized, racialized violence, employment, education, single parent families, healthcare, urban and remote issues etc.
- Ensure economic opportunity strategies consider all the socio-economic conditions that are required to create the right environment for Aboriginal women to participate in the economy. For example, child care, adequate housing, strategies to combat gendered racism and ensuring that the right and fundamental freedom to live free from violence are all factors to be considered. Existing inequities facing Aboriginal women must be removed in all sectors. This requires the application of a culturally relevant gender-based analysis.
- Recognize and understand: the role and value of traditional Aboriginal reproductive, pregnancy and birthing knowledge; the loss of continuity of family and community care and involvement for women who must leave their communities during late pregnancy to give birth; the importance of Aboriginal women's roles in teaching young women about the physical aspects of womanhood and holding related ceremonies; and develop and implement a comprehensive strategy that promotes the inclusion of Aboriginal youth in the design and delivery of policy, programs and services.
- Aboriginal women must be engaged fully within environmental stewardship issues, including water, land, food, air quality, medicines and access and benefit sharing of traditional knowledge on the use of resources, consistent with traditional and modern responsibilities.

# 2. Theme: Equality and Empowerment

- Recognizing Aboriginal Women's Rights,
- Empowering Aboriginal Women,

Section 15 of the Charter of Rights:

Twelve overall priority recommendations under this theme were overwhelmingly supported by the Aboriginal women and are listed below:

- National and regional Aboriginal women's organizations (NAOs) must be provided appropriate
  resources for the development, implementation and monitoring of a national, long-term strategic
  plan for Aboriginal women in all spheres (social and economic development, etc.). Resources must
  reflect the unique circumstances of each group or geographical area.
- Action must be taken on a full suite of legislative initiatives including addressing the gender bias under the Indian Act, customary and family law reform, Bill C-31 and Canadian Human Rights legislation. Participants want to ensure that the Aboriginal and Treaty rights of Aboriginal women under Section 35(4) are recognized and protected.
- Federal, provincial and territorial governments must address jurisdictional issues so that programs and services are provided irrespective of status and residency with specific agreements for delivery.
- Prior to the repeal of Section 67 of the Canadian Human Rights Act, a comprehensive multi-year plan must be developed for community education and consultation in order to define next steps.
- Aboriginal women must be actively involved and take their rightful place in self-determination and processes must be developed to ensure that their unique and important roles in Aboriginal governments be recognized.
- Economic development for First Nation, Métis and Inuit women is a priority.
- Educational outcomes for Aboriginal women must be improved through accessible affordable educational opportunities and increased financial resources.
- Gender equity is a right and must guide all policies and legislation while taking into account the distinctiveness of First Nations, Métis and Inuit women.
- Federal legislation related to Matrimonial Real Property (MRP) on-reserve must be enacted in order to ensure that the property rights of Aboriginal women are recognized and meaningfully respected, upon marital breakdown. The proposed solutions must be reviewed to ensure that they do not result in inequitable impacts on Aboriginal women.
- The Federal Government must adopt the United Nations Declaration on the Rights of Indigenous People and must work with Permanent Forum and Indigenous People's organizations.
- Governments must work jointly with First Nation, Métis and Inuit to facilitate governance, capacity building and accountability with an emphasis on supporting the roles of Aboriginal women.
- Aboriginal languages are a significant part of identity. Language program funds need to be increased to allow for retention of the language from various nations. This is a vital part of maintaining cultures.

# 3. Theme: Strength, Balance & Honour

- Culturally Relevant Gender-based Analysis
- Justice System and Policing
- Revitalizing and Strengthening Language and Culture:

Eleven overall priority recommendations under this theme were overwhelming supported by the Aboriginal women and are listed below:

- NAOs, Federal, Provincial, Territorial, and all governments ensure that "culturally-based" GBA
  processes are established, and that Aboriginal women be resourced to define for themselves the
  impact of any proposed legislation, policy, programs and services. a. Protection of intellectual
  property and indigenous knowledge transmission must be included and respected through the GBA.
- Implementing a culturally relevant gender based analysis (CRGBA) framework in all legislative, policy
  and programming at all government levels will provide critical insight into the current situation
  forcing outcomes to be more holistic, and inclusive.
- Full participation of Aboriginal women at all decision making tables is needed so they are well served in all legislative, policy and programming initiatives affecting Aboriginal people.

- A lifelong learning strategy must be developed in key areas of early childhood development, primary, secondary, and post-secondary education, and skills development, and retention, which addresses the unique circumstances of Aboriginal women.
- All levels of government in partnership with all Aboriginal organizations should take the necessary steps to address the root causes leading to the over-representation of Aboriginal women as victims and offenders within the criminal justice system.
- All NAOs must work in partnership with all levels of government, mainstream organizations and each
  other to ensure: a) that existing victims services are adaptable to needs of Aboriginal victims of
  crime; b) that existing services and structures are respectful of traditional approaches to justice.
  Police officers, judges and lawyers must learn about the legislative and policy-related history that
  impact only Aboriginal peoples in Canada, especially Aboriginal women and the key factors which
  lead Aboriginal women into the justice system.
- A strategic approach to minimize the growth and impact of gangs in First Nations communities and urban centres, as well as to minimize the continued recruitment of Aboriginal youth into gangs must be developed.
- Aboriginal communities must be supported for the continued implementation and expansion of
  collaborative and cooperative Restorative Justice Approaches, where this is appropriate and
  supported by the Aboriginal community.
- The Federal Government (as a result of the previous assimilation policies of residential schools that negatively impacted on languages) must fund the revitalization of indigenous languages through programs dedicated to adults, youth and children.
- Provide support and recognition to traditional healers, and opportunities for Aboriginal women to help develop traditional healing policies and programs and encourage meaningful dialogue between Aboriginal healers and non-Aboriginal health care providers.
- Develop a strategy to allow Aboriginal women to reclaim their traditional roles, pass on traditional knowledge, and revitalize their cultures and communities through increased research and educational opportunities.

Native Women's Association of Canada – Voices of our Sisters in Spirit: A Report to Families and Communities, March 2009

# **Report Details:**

The Native Women's Association of Canada officially released the second edition of "Voices of Our Sisters in Spirit: A Report to Families and Communities." To address the alarmingly high number of missing and murdered Aboriginal women and girls in Canada, the work of the Sisters In Spirit initiative included research, education and awareness activities aimed at increasing the safety of Aboriginal women and girls. The second edition of this report features three new life stories, updated research results and includes policy recommendations to improve the safety and wellbeing of Aboriginal women and girls.

#### Recommendations:

Guided by a human rights perspective, one that privileges and incorporates Aboriginal cultural and ethical values, four key policy areas have been identified to support the Sisters In Spirit initiative. These include:

- 1. The reduction of violence against Aboriginal women and girls, which results in their disappearance or death.
  - All governments (federal, provincial/territorial, municipal, First Nations, Inuit, Métis) publicly
    condemn the high rates of violence against Aboriginal women, acknowledge their role in addressing
    this reality and make a commitment to bring this issue to their senior officials for follow up and
    response, including making public their plans to address this crisis.
  - Identify resources and champions at senior levels of all governments who are committed to the reduction of violence against Aboriginal women and girls. These individuals must be resourced to

- provide leadership within their departments, ministries or organizations on an ongoing basis to produce positive change in legislation, policies and procedures affecting Aboriginal women and girls.
- NWAC and all levels of government must work collaboratively to review and consolidate existing
  recommendations from Canadian commissions, inquiries and inquests pertaining to the safety and
  well being of Aboriginal women from 1982 to the present, with NWAC resourced to participate as a
  full member in developing a work plan to identify outstanding recommendations and priorities for
  action.
- NWAC and governments jointly establish criteria to evaluate progress including budget expenditures, staffing and service delivery benchmarks and milestones for governmental quarterly reporting to NWAC on the specific actions taken by each department, ministry or agency to address gaps and improve the safety and freedom from violence of Aboriginal women and girls.
- NWAC, governments and police collaborate to develop policies and procedures that address the
  issues of prostitution, trafficking and sexual exploitation of children by focusing on the perpetrators,
  preventing the abuse, and ensuring that the victims are not penalized, criminalized or have their
  personal autonomy restricted.
- 2. The reduction of poverty experienced by Aboriginal women and girls will increase their safety and security.
  - Age restrictions associated with training, education and skills development programs and funding must be removed.
  - Support NWAC to research and evaluate poverty line and market basket measures that underpin
    income support programs from an Aboriginal women's perspective in order to better understand the
    factors influencing the poverty experienced by Aboriginal women and girls and to evaluate the
    effectiveness of income support programs.
- 3. The reduction of homelessness and increased ability of Aboriginal women to access safe, secure and affordable housing which meets minimum standards of cleanliness and repair.
  - Governments work with NWAC to establish appropriate funding levels for programs and services that
    meet the needs of Aboriginal girls and youth who are homeless: these must include barrier-free
    measures and have a geographic distribution that matches the pattern of need.
  - Additional funding to link youth with programs and services that meet their personal needs for income, safety and well being must be available to assist youth to facilitate their exit from supported housing shelter.
  - Governments, in cooperation with NWAC, must establish adequate, sustained ongoing funding for the provision of sufficient homelessness and housing services for Aboriginal women and girls, ensuring that these are culturally relevant, have a geographic distribution that matches the pattern of need, and include emergency shelters, second stage and third stage transitional housing.
- 4. Improved access to justice for Aboriginal women and girls and their families.
  - Implement mandatory comprehensive training for all new recruits and all existing personnel in all
    police forces on issues, concerns and history of Aboriginal peoples. This training should focus on real
    issues and outcomes, must address the gap in understanding that exists between officers and
    Aboriginal peoples because of cultural differences, and not be limited by political or operational
    considerations.
  - Police forces develop cooperative relationships with NWAC to establish the basis for future collaborative work on developing information sharing protocols in the medium term.
  - Governments and police work with NWAC to develop and implement a process for police reporting to NWAC on current missing person protocols or processes in use in jurisdictions across Canada. .
     Governments work with NWAC and other national organizations to develop a process to broaden Jordan's Principle to include all jurisdictional issues affecting Aboriginal peoples.
  - Governments collaborate with NWAC to identify and develop approaches that focus on the needs of families who have female members who are missing or who have been murdered.

- Governments (federal, provincial/territorial) work cooperatively with NWAC to conduct an
  environmental scan of Victims Services programs to identify what is available, what level of usage
  exists, gaps and the overall effectiveness of these services in meeting the needs of individuals.
- Governments (federal, provincial/territorial) collaborate with NWAC to conduct an environmental scan of child welfare systems regarding use of culturally relevant values, beliefs and practices related to child rearing and Eurocentric values ingrained in current child welfare polices and practices, including examining current definitions of neglect and related concepts, and to report this information to NWAC.
- Governments provide resources and funds to eliminate the current inequality in funding between First Nations and non-First Nations child welfare systems.
- Governments (federal, provincial/territorial) increase funds for support measures linked to child welfare, in-home child supports, poverty-related neglect and other issues to assist Aboriginal families to meet their needs in the least disruptive way possible to the family, ensuring equity between First Nation and non-First Nations systems.
- Governments collaborate with NWAC to conduct a needs assessment to identify the supports and services needed by Aboriginal children and youth who have experienced harms because they are street involved, have witnessed family violence/abuse or experienced sexual exploitation or trafficking.
- Governments draw upon the expertise of NWAC and other Aboriginal organizations to identify the number of Aboriginal individuals who have been negatively impacted or traumatized by the child welfare system, and conduct a needs assessment to identify issues and gaps in meeting these needs.
- Establish and fund processes and avenues for individuals to connect with court supports, court access and Community Justice protocols, including funding for Aboriginal court workers in all jurisdictions and adequate legal aid for Aboriginal individuals requiring this assistance.
- Governments and NWAC work together cooperatively to identify gaps and barriers to the protection
  of and full enjoyment of human rights by Aboriginal women by reviewing outcomes using a report
  card model, and evaluate the effectiveness of measures implemented to date to ameliorate these
  gaps and barriers.
- Governments work with NWAC to conduct a culturally relevant gender based analysis of funding formulas and report results to Aboriginal organizations.

National Aboriginal Women's Summit II - Strong Women, Strong Communities: Summary Report, June 2009

#### Report Details:

The second National Aboriginal Women's Summit (NAWS II) was held on Dene land in Yellowknife, Northwest Territories (NWT). Over 150 women from every jurisdiction in Canada attended NAWS II. The purpose of the Summit was to develop strategic actions to aid in the implementation of the twenty-nine priority recommendations that were the result of the first National Aboriginal Women's Summit in June 2007. The objectives of NAWS II included:

- To maintain the profile of the issues currently faced by Aboriginal women in Canada, building on the momentum generated by the first National Aboriginal Women's Summit (NAWS I).
- To build on and advance the overarching principles and recommendations of NAWS I, and on this basis, to develop strategic action items.
- To examine and focus on issues and recommendations from a northern, rural and remote perspective.
- To share among jurisdictions best practices for legislation, policy development and effective services and programs developed for and by Aboriginal women.

To meet the objectives of NAWS II, the focus of the second Summit echoed that of NAWS I: Strong Women, Strong Communities and developed plenary sessions and breakout discussions based on the three theme areas and the recommendations from the first Summit. The three themes were:

- Strength, Balance and Honour
- Health, Safety and Wellness, and,
- Equality and Empowerment.

#### Recommendations:

While no recommendations are offered in the report, it does provide a comprehensive update on initiatives that specific jurisdictions, the Government of Canada and National Aboriginal Organizations have made as a result of NAWS I.

**Amnesty International** – No More Stolen Sisters: The Need for a Comprehensive Response to Discrimination and Violence Against Indigenous Women in Canada, September 2009

# **Report Details:**

This update to the 2004 Stolen Sisters report highlights the continuing marginalization and inequality experienced by Indigenous women in five key areas:

- The role of racism and misogyny in perpetuating violence against Indigenous women;
- The sharp disparities in the fulfilment of Indigenous women's economic, social, political and cultural rights;
- Te continued disruption of Indigenous societies caused by the historic and ongoing mass removal of children from Indigenous families and communities;
- The disproportionately high number of Indigenous women in Canadian prisons, many of whom are themselves the victims of violence and abuse; and,
- Inadequate police response to violence against Indigenous women as illustrated by the handling of missing persons cases.

# Recommendations:

# Recommendations to the Government of Canada:

- 1. As a matter of urgent priority, the federal government should work with Indigenous women and representative organizations and provincial and territorial officials to develop and implement a comprehensive, co-ordinated national plan of action in keeping with the scale and seriousness of the violence and discrimination experienced by Indigenous women. Such a plan of action should include:
  - The collection and routine publication of gender disaggregated data on health and social and economic conditions for Inuit, Métis and First Nations women and men, including rates of violence against Indigenous women;
  - The promotion of standardized protocols for police handling of missing persons cases including tools for fair and effective assessment of the risk to the missing individual;
  - Improved co-ordination of police investigations into long-term missing persons cases and unsolved murders involving Indigenous women and other women at risk.
  - Adequate, sustained long-term funding to ensure the provision of culturally relevant services to meet
    the needs of Indigenous women and girls at risk of violence or in contact with the police and justice
    system, including emergency shelters, court workers, victim services and specific programmes to
    assist women who have been trafficked within Canada;
- 2. Review all social programmes to ensure that funding for programmes for Indigenous women, children and families is equitable to those available to non-Indigenous people in Canada and is sufficient to ensure effective protection and full enjoyment of their rights. Particular priority should be given to eliminating discrimination in funding for Indigenous child welfare;

- 3. Restoration of funding to fulfill the commitment set out in the Kelowna Accord (First Ministers and National Aboriginal Leaders: Strengthening Relationships and Closing the Gap) to end inequalities in health, housing, education, and other services for Indigenous peoples;
- 4. Immediate implementation of recommendations of the Canadian Human Rights Commission and the UN Human Rights Committee concerning the treatment of women prisoners, including the creation of a new security risk assessment system;
- 5. Publicly commit to fully implement the standards contained in the UN Declaration on the Rights of Indigenous Peoples and to engage Indigenous Peoples in discussions about their implementation.

#### Recommendations to the Government of British Columbia:

At the earliest opportunity, the provincial government should establish a public inquiry into police handling of the cases of women who are reported to have gone missing from Downtown Eastside in Vancouver.

**Native Women's Association of Canada** – What Their Stories tell Us: Research Findings from the Sisters in Spirit Initiative, March 2010

# **Report Details:**

What Their Stories Tell Us: Research findings from the Sisters In Spirit Initiative brings together five years of research related to missing and murdered Aboriginal women and girls in Canada. The purpose of this report is to answer three fundamental questions: What are the circumstances, root causes and trends leading to violence against Aboriginal women in Canada? How many Aboriginal women and girls have gone missing or have been found murdered in Canada? And, why this violence has led to such disturbingly high numbers of missing and murdered Aboriginal women and girls in Canada without connection by police or justice authorities?

What Their Stories Tell Us presents demographic and statistical evidence from NWAC's Sisters In Spirit database, while situating the issue within the larger context of root causes and ways forward. It also draws on information gathered through the existing literature and highlights some of the stories and experiences shared by families of missing and murdered Aboriginal women and girls.

#### **Recommendations:**

The report has no recommendations.

Vancouver Police Department - Missing Women Investigation Review: Summary Report, June 2010

#### Report Details:

This Summary Report is a condensed version of a much more comprehensive report ("the Review"). The Review provides a chronology of events and a critical analysis of the investigation into the then unexplained disappearances of numerous sex trade workers, the majority of whom were associated with the Downtown Eastside of Vancouver.

#### Recommendations:

The report offers the following recommendations:

# To the Vancouver Police Department:

The Review makes eleven recommendations to the VPD, including:

- That the VPD ensure adequate major case management training is provided;
- That the Inspectors selected to be in charge of the Major Crime Section have the necessary experience;
- That the Executive be fully briefed on major cases;

- That the major case management model is followed for task force investigations;
- That the VPD ensure replacement officers in a major case investigation team are fully briefed on the investigation; and,
- That the current efforts by the VPD to forge improved relationships with the sex trade workers of the Downtown Eastside continue to be strongly supported by VPD management.

# Regarding the City of Vancouver:

• The VPD should encourage the City of Vancouver to continue to support the resource needs of the VPD so that no major investigation is compromised by a lack of sufficient staff and expertise.

## Regarding the Provincial Government and the B.C. Association of Chiefs of Police:

The VPD should encourage the Provincial Government and the B.C. Association of Chiefs of Police to:

- Create a protocol or framework for the rapid formation of multi-jurisdictional major case investigations, including mechanisms to seek assistance, and for extraordinary funding for such investigations:
- Conduct an examination of the benefits of a regional police force in the Lower Mainland;
- Develop provincial standards for the management of major cases in BC, and that support be provided for the RCMP's major case management accreditation process, which should include municipal police departments;
- Strike a Provincial committee of key stakeholders to study and make recommendations regarding a single uniform computerized case management system by police agencies throughout British Columbia for major cases; and,
- Continue to support the new provincial analysis unit to examine missing persons cases and to provide further attention to eliminating barriers to making missing persons reports.

Coordinating Committee of Senior Officials – Missing Women Working Group – Issues Related to the High Number of Murdered and Missing Women in Canada, September 2010

#### **Report Details:**

At their meeting in February 2006, FPT Deputy Ministers Responsible for Justice endorsed the establishment of a working group of the Coordinating Committee of Senior Officials (CCSO) to review issues related to the high number of murdered and missing women in Canada. Alberta and British Columbia were asked to cochair this working group.

The CCSO Missing Women Working Group (MWWG) includes members from the justice and public safety departments of British Columbia, Alberta, Saskatchewan, Manitoba, Ontario, Quebec, Nova Scotia, and Canada. The members of the MWWG include police and prosecutors who have had experience with cases involving predators, as well as members with expertise in criminal law policy analysis and social science research.

The MWWG considered strategies for determining the best way to intervene and prevent further predatory homicides of women. These strategies included: protection of persons who are at high risk of being victimized by these predators; early reporting and improved responses to cases of missing women who may become victims of violence; evidence based identification of those who may be considered suspects in an investigation; intervention with those who may become predators; management of prosecutions in high profile cases; and, improved databases, records-management policies, training, and information sharing.

During discussions in September 2008, FPT Ministers Responsible for Justice directed further work on the broader issue of "missing persons", noted in particular the seriousness of the issue of missing and murdered Aboriginal women, and directed officials to report back on efforts to create a national information database of missing persons.

The research done for this report was primarily conducted between 2006 and October 2010, when FPT Ministers released the summary document. This report does contain some additional references to events that occurred after October 2010.

#### Recommendations:

The report makes the following recommendations:

- The MWWG recommends that FPT Ministers Responsible for Justice encourage Ministers responsible for work place health and safety to ensure that all employers assess the risk factors that may make isolated employees vulnerable to serial predators within work environments and develop safety plans with employees in order to promote safety and reduce risk of harm.
- 2. The MWWG recommends that municipalities and First Nations, as appropriate, work with relevant community agencies and police to establish programs at key places where women rely heavily on hitchhiking, and incorporate strategies such as the shuttle bus transportation system recommended in the Highway of Tears Report.
- 3. The MWWG recommends that:
  - Jurisdictions work with justice system partners such as local police; community justice services; Aboriginal court workers; and victims' services to support Aboriginal communities and organizations to assess safety risks to Aboriginal women and to develop local plans to respond to those risks.
  - As a priority Aboriginal organizations or organizations that work with high-risk Aboriginal populations
    be funded to support individual or group safety planning awareness and engagement, taking into
    account, in particular, the specific barriers women face, and their lack of protections on or off
    reserve.
- 4. The MWWG recommends that the FPT Community Safety and Crime Prevention Working Group should be asked to examine the need to make the personal safety of women a priority, with particular consideration given to those factors shown to increase the risk of violence from predators.
- 5. The MWWG recommends that FPT Ministers Responsible for Justice consider undertaking or encouraging the continuation of research into the escalation of violence in criminal sexual predation as related to risk assessment processes.
- 6. The MWWG recommends that FPT Ministers Responsible for Justice, in cooperation with other partners, should continue to provide adequate levels of monitoring, social support and intervention to sex offenders to interrupt patterns of serial predation.
- 7. The MWWG recommends that jurisdictions support research that monitors and evaluates the efficacy of measuring levels of psychopathy in offenders as a means of intervention.
- 8. The MWWG recommends that there be consideration by federal, provincial and territorial officials to better provide the tools needed to address preparatory conduct involved in facilitating sexual offences under the Criminal Code.
- 9. The MWWG recommends that FPT Ministers Responsible for Justice direct officials to engage in discussions with health professionals and other affected professional bodies to ensure that the existing protocols and legislation in each jurisdiction are adequate to address the public safety exemptions or whether legislative changes are required.
- 10. The MWWG recommends that jurisdictions support the use of risk assessment and monitoring of serious offenders, and support the work of Corrections authorities to continue improving these approaches.
- 11. The MWWG recommends that jurisdictions encourage law enforcement training authorities to include in police training information about the multiple factors that are characteristic of individuals who commit serial sexual offences.
- 12. The MWWG recommends that jurisdictions provide support to justice institutions, including correctional facilities and forensic psychiatric institutions, to develop and implement research-based therapeutic interventions that have the potential to interrupt paraphilic fantasies and the escalation of violence in sexual offenders.

#### 13. That:

The MWWG recommends that Ministers ask the Canadian Association of Chiefs of Police to consider
a national strategy to ensure consistency in reporting mechanisms for reporting missing persons.
 This could be developed in conjunction with implementation of a National Data Base.

- The MWWG recommends that jurisdictions work with law enforcement/police agencies to ensure
  that the public is made aware of reporting practices for missing persons in their jurisdiction; to
  evaluate the adequacy of current educational mechanisms; and consider how to make information
  more accessible through websites. This could include a national public education campaign about
  missing persons. issues and police policies and procedures in order to change misconceptions.
- 14. In order to increase the likelihood that disappearance of marginalized women will be reported in a timely fashion, the MWWG recommends that jurisdictions encourage police to develop specialized positions or specific units within police agencies so that:
  - Knowledgeable personnel are given clear responsibility for contact with families and the public in missing person reports; and,
  - Identified police personnel can link with vulnerable communities to increase awareness about reporting missing persons, specifically to:
    - i) Let people know that the reporting of a missing person is not limited to immediate family members, and:
    - ii) Reassure individuals who may be associated with criminal lifestyles that they can access police services and report a disappearance without fear of arrest.
- 15. The MWWG supports the Saskatchewan Provincial Partnership Committee on Missing Persons. Report in urging that police continually communicate with families of missing persons in order to provide ongoing updates to them on the status of the case.
- 16. The MWWG supports the recommendation made in the Saskatchewan Provincial Partnership Committee on Missing Persons. Report that tools be created for use as an information resource for families of the missing and/or murdered, such as a simple checklist for families to follow that outlines steps they could take during investigation and prosecution of the case.
- 17. Building on recommendations in the Saskatchewan Report, the MWWG recommends that jurisdictions give consideration to an expansion of the Victims Services mandate to include provision of support to families of missing persons, and that protocols be developed between police and victim services for engagement and support of the families once that need has been identified.
- 18. The MWWG encourages FPT Ministers Responsible for Justice to ensure that police in their respective jurisdictions create appropriate standards for missing person cases, including that:
  - A report is taken immediately when information comes to the attention of police, regardless of the length of time the person has been missing or the location where the person went missing.
  - A standardized, specialized in-take form for recording a missing person report and a specialized investigative checklist is used.
- 19. The MWWG recommends that jurisdictions support and encourage police to develop, as recommended in the Saskatchewan Provincial Partnership Committee on Missing Persons report:
  - A common assessment tool to help assess the priority of the investigation.
  - A practice of entering cases on CPIC as soon as possible after it is established that the person is missing.
- 20. The MWWG recommends that FPT governments consider the need for legislation that would allow police access to personal information of persons reported missing.
- 21. The MWWG recommends that FPT governments support training and education for personnel responsible for records in departments of health, social assistance, and other government agencies to be aware of the need for timely police access to records in cases of missing persons and to encourage development of protocols for the sharing of that information relative to permissible legislative exceptions such as "law enforcement purposes."
- 22. The MWWG recommends that FPT Ministers Responsible for Justice support, as a priority, the work of the Multi-Provincial Strategy on Missing Persons & Unidentified Remains to establish a national missing person database containing both police missing person information and information on unidentified human remains. This database should be accessible to and searchable by both police and coroners or medical examiners, with designated sections accessible to the public by website.
- 23. In order to target police resources effectively, the MWWG recommends that jurisdictions support, where appropriate, police consideration of:
  - Developing approaches to target high risk youth;

- Establishing collaborative approaches with relevant non-police agencies to assess the level of police intervention required in particular missing person cases, such as chronic run-away children;
- Setting policies and procedures consistent with the involvement of and advice from the relevant nonpolice agencies;
- Evaluating approaches currently in use in order to determine the gains, if any, in efficiencies and effectiveness in responding to missing persons reports, and;
- Sharing the results of evaluations on collaborative operational polices with other interested police agencies.
- 24. The MWWG recommends that jurisdictions support the recommendations of the Saskatchewan Provincial Partnership Committee on Missing Persons. Report that the police develop media and public communications protocols to implement best practices to disseminate information about missing persons and to request the public's help in locating a missing person.
- 25. The MWWG recommends that jurisdictions support the following Saskatchewan Provincial Partnership Committee on Missing Persons recommendation:
  - All police forces should assign a police officer responsible for the coordination of missing persons'
    files and establish a backup process to avoid gaps in effectively responding to missing person
    reports, in conjunction with recommendation 14 that calls for the identification of a specific unit
    within police services.
- 26. The MWWG recommends that FPT Ministers Responsible for Justice support further exploration of the recommendation by the Saskatchewan Provincial Partnership Committee on Missing Persons that a more systematic and comprehensive approach be taken to data collection on missing persons in Canada and that the Ministers ask the CACP to consider the following approaches with respect to data entry/collection:
  - Use of a common intake and investigation forms;
  - Increased reporting of missing persons cases onto CPIC; and,
  - Aggregate reporting from police reports at the local, provincial/territorial or national level subject to resources.
- 27. The MWWG recommends that jurisdictions:
  - Review the police response to missing Aboriginal person cases to understand barriers (cultural and systemic) to reporting and investigation and determine how police responses could be improved.
  - Encourage police to consider the need to develop standardized police intake forms and appropriate assessment criteria based on the risk profile of Aboriginal women and other marginalized women to ensure an appropriate and consistent police response.
- 28. The MWWG recommends that jurisdictions encourage police forces to work with Aboriginal organizations to develop and disseminate tools and information about the reporting process for missing women that reflects different literacy levels and is available in a range of languages/formats.
- 29. The MWWG recommends that jurisdictions encourage police training on missing person investigations to incorporate specific information respecting Aboriginal people and particularly Aboriginal women, in order to enhance cultural sensitivity and mitigate any potential distrust on behalf of the families caused by past relationships.
- 30. The MWWG recommends that cases matching the profile of women particularly vulnerable to serial predators be flagged as priority cases when a missing person report is received.
- 31. The MWWG recommends that jurisdictions encourage police, as recommended in the Saskatchewan Provincial Partnership Committee on Missing Persons. Report, to develop standardized training and practice guides for recording and managing investigations in missing person cases.
- 32. The MWWG recommends that a move toward compatible MCM software be considered by police agencies across Canada in order to coordinate between police agencies in major investigations.
- 33. The MWWG recommends that jurisdictions encourage police forces, as they develop improvements to MCM, to also explore strategies that would promote sharing these best practices with other police forces in a timely manner.
- 34. The MWWG recommends that jurisdictions conduct a feasibility study on the development of a voluntary database containing information on individuals considered to be at high risk of going missing, including developing criteria for such a database; and that the federal government lead the feasibility study, including a review of any legislative authority required for the collection and use of this information.

- 35. The MWWG recommends that jurisdictions support further consideration of the feasibility and utility of a Missing Persons Index, including potential resolutions to privacy concerns relating to the possible cross-matching feature of the sub-indices, and also subject to the ongoing review of the DNA Data Bank scheme.
- 36. The MWWG recommends that Ministers recommend to CACP that they support local and national police agencies in developing a strategy to raise awareness and use of all available databases by considering the development of a national police electronic resource, such as a web page, containing current information on available databases as well as resources such as those contained by National Flagging Coordinators on specific offenders for use in investigations of serial homicides, and a description of each with contacts for additional information.
- 37. The MWWG recommends that jurisdictions encourage,
  - Where appropriate, police forces to review the resources and policies relevant to ViCLAS in order to increase and maintain the coverage of serious crimes within this system, and to ensure that trained specialists are available to provide analysis to investigators;
  - Police investigators, who receive a "potential linkage" report from ViCLAS, to follow up with additional investigation on a timely basis;
  - Police investigators and forensic lab personnel, when they receive notification that a DNA linkage
    has been made on an outstanding case, to advise ViCLAS so that the ViCLAS personnel can update
    their database.
- 38. The MWWG recommends that jurisdictions encourage police agencies across Canada to:
  - Consider strategies to promote the empirical testing of specialized tools for narrowing the field of suspects in cases involving serial predators.
  - Consider mechanisms for sharing current research information and promising practices relevant to these specialized tools, including profiling and instruments to assist in the assessment of potential suspects in serial murder cases.
- 39. The MWWG recommends that jurisdictions consider the provision of targeted funding to police agencies to ensure that there are adequate resources for dealing with cold case files.
- 40. The MWWG recommends that jurisdictions encourage police forces to examine policies on releasing information on "cold cases. to media and "co-victims., with a view to determining the best strategies for determining how and when to provide this information in order to advance investigations and to provide assurance to families and friends that appropriate attention is being given to the case.
- 41. The MWWG recommends that jurisdictions review their record retention policies for police, prosecutions and courts with a view to assessing the extent to which access to historical records would assist in solving cases, such as the identification leading to new DNA samples being collected for those historical cases and thus linking them to DNA crime scenes on other unsolved cases.
- 42. The MWWG recommends that jurisdictions give consideration to the incorporation of early Crown involvement on suspicious missing persons' files where foul play is suspected.
- 43. The MWWG recommends that jurisdictions consider testing and evaluating community mobilization processes, such as adaptations of the Community Solutions to Gang Violence initiative in urban communities with a high population of vulnerable women.
- 44. The MWWG recommends that jurisdictions encourage and support, as appropriate, police services to consider using an Aboriginal liaison officer to work with Aboriginal families, wherever possible, and police and Aboriginal organizations/agencies to develop and implement protocols for working together and with Aboriginal families and communities.
- 45. The MWWG recommends that jurisdictions encourage police investigators involved in cases of missing or murdered women to design and implement effective media plans in order to ensure proactive and strategic use of media sources for educating and soliciting information from the public concerning details of the investigation.
- 46. The MWWG recommends that media best practices should be developed in consultation with police and media and made public.
- 47. The MWWG recommends that Heads of Prosecution and the FPT Working Group on Victims participate in the development of and distribution of best practices for police, prosecutors and Victims Services respectively to use when dealing with victims' families, witnesses and the media in missing and murdered person cases.

- 48. The MWWG recommends that jurisdictions consider the recommendation made in the 2005 FBI symposium on serial murder that investigators should consult with behavioral experts on the development of a proactive media strategy in order to circumvent issues related to interactions between the offender and the media.
- 49. The MWWG recommends that jurisdictions ensure that media involvement in any large and complex trial should be managed within a framework supported by the Judiciary.
- 50. The MWWG recommends that jurisdictions consider the recommendation of the Panel on Justice and the Media that consideration be given to formally implementing the guidelines established in the "Protocol Regarding Public Statements in Criminal Proceedings" document.
- 51. The MWWG recommends that Heads of Prosecution and FPT Working Group on Victims examine the issue of victim and witness support best practices in this context. The best practices identified in the Pickton and Svekla prosecutions may provide a valuable starting point for this examination.
- 52. The MWWG recommends that jurisdictions support justice agencies in developing plans for supporting those who have close contact with offensive material in cases involving missing and murdered women given the disturbing nature of these files.

**British Columbia Ministry of Citizens Services** – Stopping Violence Against Aboriginal Women: A Summary of Root Causes, Vulnerabilities and Recommendations from Key Literature, February 2011

# **Report Details:**

This paper supports the work of the British Columbia Government in preparing for the National Aboriginal Women's Conference on violence against Aboriginal women and girls that was held in Vancouver in June 2011.

Based on an analysis of key symposium, conference and research reports on the issue of violence against Aboriginal women and girls, it provides an overview of the root causes of and vulnerabilities associated with such violence, and a synthesis of recommendations for addressing the issue.

#### Recommendations:

The many policy and program recommendations put forward in the literature fall into a number of categories:

- Those that focus on the root causes and vulnerabilities:
- Those that speak to the fundamental characteristics of effective programming and strategies; and,
- Those that focus respectively on promising practices for violence prevention, intervention and postincident support.

The recommendations make a loud and unanimous call for increased and sustained funding for all initiatives to address Aboriginal socio-economic disadvantage as well as to address the specific issue of violence against Aboriginal women and girls. In addition, the recommendations make a clear call for all levels of government to take an integrated approach to the socio-economic challenges facing Aboriginal people, and to work in close collaboration with Aboriginal leadership, communities and women's organizations.

Other key imperatives in the recommendations for addressing violence against Aboriginal women and girls effectively may be broadly captured as follows:

- Governments and Aboriginal leadership must acknowledge the extent and seriousness of the problem, and be held accountable for addressing it;
- More and higher-quality research should be conducted to inform a better understanding of the problem and how most effectively to address it;
- Governments must support Aboriginal approaches to individual and community healing;
- Cultural revitalization strategies that allow women and men to reconnect with traditional roles and with healthy ways of relating must be supported;

- There should be an expansion of culturally-appropriate, community-based services across the prevention, intervention and post-incident continuum;
- Governments must make prevention of violence a priority;
- All non-Aboriginal personnel who work with Aboriginal clients must receive adequate culturalsensitivity training and education;
- Standards and protocols for how police and other relevant services respond to cases of family violence or of missing and murdered women must be developed; and,
- Culturally-appropriate alternatives to the mainstream justice system must be explored and developed.

British Columbia Ministry of Aboriginal Relations and Reconciliation – Stopping Violence Against Aboriginal Women: A Discussion Paper to Support Community Focus Groups, March 2011

# Report Details:

This paper supports the work of the British Columbia Government in preparing for the National Aboriginal Women's Conference on violence against Aboriginal women and girls that was held in Vancouver in June 2011.

#### Recommendations:

Root causes and vulnerabilities - To deal with the causes of violence against Aboriginal women and girls, and to deal with the factors that make Aboriginal women and girls more likely to experience violence. Governments should:

- Work closely with each other and with Aboriginal communities and leaders;
- Provide long-term funding and increase the amount of funding for programs and services;
- Support healing for Aboriginal individuals, families and communities;
- Support the renewal of Aboriginal languages and cultures;
- Help to strengthen Aboriginal communities and their ability to provide local services and supports;
- Help Aboriginal people to succeed in school, college and university;
- Make sure that all policies and programs meet the cultural and spiritual needs of the Aboriginal peoples they are designed to serve;
- Make sure that non-Aboriginal staff who provide services to Aboriginal people have the right training to understand the needs and situations of Aboriginal women and men; and
- Work to stop racism against Aboriginal people and to improve non-Aboriginal Canadians' understanding of Aboriginal peoples' cultures and histories.

# The Federal Government should:

- Make sure that all the recommendations of the 1996 Royal Commission on Aboriginal Peoples are acted upon;
- Make changes to laws that deny equal rights to Aboriginal women; and,
- Take action to deal with the unemployment and poverty faced by Aboriginal women and men.

#### Aboriginal and non-Aboriginal leadership/governments should:

- Welcome Aboriginal women to all decision-making tables; and,
- Support Aboriginal women to give input into how health and social services are developed and delivered.

## Communities can:

• Build partnerships with one another to join strengths and resources.

# <u>Dealing with violence against Aboriginal women generally - To make sure that all policies, programs and supports:</u>

- Actually reduce violence against Aboriginal women and girls; and,
- Do the best possible job of helping Aboriginal victims of violence to heal and to rebuild their lives.

#### Governments should:

- Work closely with Aboriginal leadership and communities to develop a national plan of action to deal with violence against Aboriginal women;
- Work closely with Aboriginal leadership and communities to make sure that all Aboriginal women can get the help they need, where and when they need it;
- Provide long-term funding and increase the amount of funding for programs and services that deal with violence against Aboriginal women;
- Support the ability of Aboriginal peoples and communities to design and deliver their own programs and services to deal with violence:
- Make sure that programs and services are based in Aboriginal ways of knowing and healing; and,
- Fund new research, including better gathering of information and statistics, that will add to our understanding of the issue of violence against Aboriginal women and how best to deal with it.

#### The British Columbia Government should:

- Make sure that the amount of funding for Aboriginal women's programs is fair and just;
- Make sure that the amount of funding for services in rural and remote communities is fair and just;
- Fund a new provincial Aboriginal Women's Council whose role is to support improvements in women's health and safety; and
- Study the research on violence against Aboriginal women and use this knowledge to create programs and services that really work.

# Aboriginal and non-Aboriginal leadership/governments should:

- Make a public statement that they understand how serious the issue of violence against Aboriginal women is, that they condemn such violence, and that they will take action to end it; and,
- Make sure that women can easily find information about the programs and services that are available to them.

# Communities can:

 Try new and different ways of spreading the word about the programs and services that women can find in their communities.

#### Violence prevention

#### Governments should:

- Make prevention programs an urgent priority;
- Work closely with Aboriginal leadership and communities to develop education programs that teach Aboriginal women, children and men about healthy relationships and traditional roles and values;
- Support programs that help to end racism against Aboriginal men and women by non-Aboriginal Canadians:
- Support the creation of Aboriginal women's meetings where women can speak openly about their experiences of violence;
- Provide police forces with the training they need to make prevention of violence against Aboriginal women a real priority; and,
- Improve the quality and number of services to help Aboriginal women with an addiction problem to recover and rebuild their lives.

#### The British Columbia Government should:

- Increase the number of violence education programs; and,
- Support Aboriginal women to give training within their communities that helps to build women's strength, wellbeing and independence.

# Aboriginal leadership and communities should:

Put in place a zero-tolerance policy towards violence against women and girls.

#### Highway of Tears

#### Governments should:

- Put more effort and money into prevention education to make sure women and girls are aware of the risks;
- Increase RCMP patrols along the length of the Highway;
- Fund affordable public transit along the length of the Highway;
- Place emergency phone booths at key points along the Highway; and,
- Create "safe homes" at key points along the Highway.

#### Violence intervention

#### Governments should:

- Increase the number of intervention programs and services, including:
  - Healing lodges;
  - o Safe houses:
  - o Transition houses; and,
  - o Telephone help-lines.
- Support the creation of local services that are delivered by Aboriginal women and that meet cultural needs of Aboriginal women;
- Make sure that police and other professionals have the training they need to understand the cultures and situations of the Aboriginal women they work with;
- Make sure that non-Aboriginal staff working in small communities understand the difficult issues around privacy;
- Provide the funding needed so that Aboriginal women can get help from nearby emergency services at any time of day or night and on any day of the week;
- Support the creation of family violence community response systems; and,
- Together with Aboriginal leadership and communities, develop standards for how police and social services should:
  - o Work with Aboriginal families where violence is happening; and,
  - Respond to cases of missing and murdered women.

#### The Federal Government should:

 Develop and fund an Aboriginal Housing Strategy that provides for safe, affordable housing for women escaping violence. and,

## Communities can:

- Work with social services to help make sure a woman's privacy is protected when she reports an act
  of violence; and,
- Work with Aboriginal leadership and non-Aboriginal governments to create a family violence community response system.

#### **Highway of Tears**

Governments, Aboriginal leadership and communities should:

 Work together to create a community Emergency Readiness Plan that will help to make sure cases of missing persons are responded to quickly and effectively.

#### Post-incident response

#### Governments should:

- Work with Aboriginal communities to provide a range of healing and reconciliation programs and supports for victims, their families, and the wider community;
- Work with Aboriginal communities to provide a range of healing and reconciliation programs and supports to men who commit violence and to their families;
- Increase the number of long-term counselling and relapse prevention services for abusive men; and,
- Work with the police and courts to put in place Aboriginal approaches to justice for men found guilty of abuse and violence.

## Governments. Aboriginal leadership and communities should:

- Work together to develop crisis response plans and teams so that missing women cases are dealt with quickly and effectively;
- Work together to make sure that support services for families of missing or murdered women are delivered by Aboriginal agencies and staff; and,
- Take action to improve the relationship between Aboriginal peoples and the RCMP.

# **Highway of Tears**

The British Columbia Government should:

 Create a Highway of Tears Legacy Fund and work with Aboriginal leadership and communities to put in place a Board of Directors to manage the fund and to organize efforts to prevent more cases of missing and murdered women along the Highway 16.

Standing Committee on the Status of Women – Hon. Hedy Fry, M.P., Chair – Wiping Away the Tears: A Gathering for Families of Missing and Murdered Women, March 2011

## **Report Details:**

A gathering for families of missing and murdered women took place on June 2, 3, and 4, 2010 in Manitoba. The gathering was coordinated in order to provide a forum for family members to share their experiences with government representatives as well as other families and to bring forward recommendations to better address this issue. In addition to sharing the tragedy of their loss families wished to raise awareness with respect to their experiences while interacting with government and its systems such as justice and child welfare and the gaps that exist in these systems.

## **Recommendations:**

The families that participated in this gathering contributed openly, articulately and provided expertise in identifying problems and additional atrocities families experience when a loved one goes missing or is murdered and provided the following recommendations:

# Counselling:

- A specific person or counsellor should be assigned to address the counselling needs of families of missing and murdered women.
- Counsellors who specialize in this area are obtained.
- Sharing Circles or Support Groups be established for families affected by this issue.
- Establish accessibility to Aboriginal traditional supports such as elders who can assist families.
- A person or persons be directed to carry out check-in phone calls to the families on a regular basis.

#### Media:

The stigma attached to missing and murdered loved ones by media be addressed because the
negative images and stereotyping created through media will only continue to perpetuate the
devaluation of Aboriginal women and girls.

# **Education:**

- An awareness campaign be launched by government to bring more awareness to the issue of missing and murdered women.
- Higher levels education be made available at the community level (high schools in communities).
- Other family members are approached to choose other missing and murdered women to be honoured at the annual Manito Ahbee Celebration.
- Awareness packages be created to help families deal with media and what to do when you suspect your loved one has gone missing.

#### Justice/Police:

- The Integrated Task Force be made up of Aboriginal officers, both male and female.
- Police provide ongoing and consistent communications such as case updates or follow-up procedures.
- Specific police contacts are implemented and made known to the families.
- The police receive sensitivity training, discrimination awareness, education training and communication skills training regarding the issue of working with families of missing and murdered women.
- A fund is created to help families with the expenses associated with searching for a loved one and with help in accessing counselling, perhaps in the form of a foundation.

#### Jurisdiction:

 A dialogue begin and partnerships be established among the parties identified such as Winnipeg Police Services and RCMP, provincial and federal governments, and communities regarding the jurisdictional concerns raised by the families.

## **Communication:**

 A phone tree be created so that families can stay connected, share information and have the ability to support one another.

Standing Committee on the Status of Women – Hon. Hedy Fry, M.P., Chair – Interim Report - Call Into the Night: An Overview of Violence Against Aboriginal Women, March 2011

#### Report Details:

In March 2010, the Standing Committee on the Status of Women passed a motion to undertake a study on violence against Aboriginal women. The Committee heard from many witnesses, including representatives of Aboriginal organizations, academics, service providers, and Aboriginal women themselves, with the goal of:

- Gaining a better understanding of the extent and nature of the violence;
- Examining the root causes of the violence; and,
- Recommending solutions in consultation and with the full cooperation of Aboriginal women.

Between April 2010 and February 2011, the Committee heard from over 150 witnesses from across Canada. The study began with three meetings in Ottawa with national Aboriginal organizations, government departments and other stakeholders. During the first months of this study, the Committee conducted fact-finding visits to Aboriginal and urban communities in eastern and central Canada; this included Iqaluit (Nunavut), Labrador City (Newfoundland and Labrador), Fredericton (New Brunswick), Montreal, Québec City, and Maniwaki (all in Québec). In January 2011, the Committee continued its fact-finding visits in the west by travelling to Sioux Lookout and Thunder Bay (Ontario), Winnipeg (Manitoba), Prince Albert (Saskatchewan), Edmonton (Alberta), Vancouver and Williams Lake (British Columbia), and Yellowknife (Northwest Territories). During fact finding visits, the Committee made a number of site visits to local organizations and service providers, such as women's shelters and friendship centres.

#### Recommendations:

Witnesses across the country emphasized two key approaches to moving forward to decrease the levels of violence which Aboriginal women face:

- A coordinated, holistic approach to violence against women; and,
- The definition of priorities and solutions tailored to their particular circumstances by communities.

Policy, Planning and Evaluation Branch Ministry of Justice and Attorney General as a Member of the Provincial Partnership Committee on Missing Persons – Report on the 2011 Western Regional Forum on Supporting Families of Missing Persons, May 2011

# Report Details:

The Western Regional Forum on Supporting Families of Missing Persons was held at in Regina, Saskatchewan on March 2 – 3, 2011. This Forum was attended by approximately 60 individuals who were invited as representatives of a range of agencies across western Canada [Manitoba, Saskatchewan, Alberta, British Columbia, Yukon and Northwest Territories] and included federal participation from Justice Canada and Public Safety Canada. Participants who attended the Forum included: victims services workers, law enforcement officers, Crown Counsel, other criminal justice employees, community-based organization workers, First Nations, Métis and Aboriginal organizations and government representatives.

The report provides general information about missing persons issues in Canada as well as more specific information regarding issues in western regions. This information is followed by a synopsis of the Western Regional Forum on Supporting Families of Missing Persons, including resulting outcomes and recommendations.

The Western Regional Forum on Supporting Families of Missing Persons was a very interactive process. Forum attendees were walked through stages of development and creation in order to build strategies and solutions to help better address the needs and issues that families of missing persons face.

# **Recommendations:**

The groups were challenged to form their ideas into actual concrete steps – both large and small – in order to begin the journey of their vision becoming a reality. The following list is what forum participants agreed are the next steps that they need to take in order to reach the vision they see in the future.

- 1. Produce a report In order to create awareness and notify families, communities, public and other agencies about what has occurred at this Western Regional Forum, PPCMP is tasked with the responsibility of producing a report about this Forum. This report will be circulated to all participants in draft form for review, and finalized and released to the public.
- 2. Report to families Forum participants discussed the importance of having input and feedback from families and ensuring that they are involved in important processes. PPCMP may provide a report and seek feedback and information from families of missing persons on the WRF.
- 3. Make a commitment In order for any progress to be made it is important to have all agencies committed as well as to clearly identify who can do what, who is willing to do what and name various subgroups that are willing to provide assistance and help create strategies.
- 4. Build relationships All Forum participants are responsible to build and maintain cross-jurisdictional relationships in order to work toward our goals and provide the best services possible to missing persons and their families.
- 5. Identify champions Every province and territory is tasked with identifying a person who will champion the issue of missing persons.
- 6. Identify a key point or person Participating jurisdictions will identify one person who is linked to many services and professionals that knows how to help families of missing persons.
- 7. Pursue partnerships and support Forum members will continue to contact other organizations and groups in order to build positive partnerships that will help raise awareness.

- 8. Seek national attention It will be important to get the report on the schedule of Federal, Provincial and Territorial Deputy Ministers Responsible for Justice. There is an International Symposium on Victim Issues being organized by Public Safety Canada for November 2011, where we may be able to present our results in a national setting. A panel presentation may occur at this conference, in order to link more partners and gain more support.
- 9. Raise awareness All participants are responsible for presenting the key findings of this Forum back to their organizations and jurisdictions. There needs to be an ongoing effort in creating and maintaining awareness of this issue.
- 10. Provide feedback for NPSCMP's public website Sergeant Prosper has indicated that she would be appreciative of feedback from various sources for her project. Participants are encouraged to provide feedback within one year so that a national website can be developed.
- 11. Develop a business proposal A formal proposal needs to be brought forth in order to find an official coordinator to develop a business plan and support continued collaboration amongst WRF participants. PPCMP will take responsibility for this step.
- 12. Develop a business plan The creation of a formal plan needs to be brought forth. Ideally this would be a joint partnership both on regional and national levels.
- 13. Build a clearinghouse of information A depository of information about missing persons consisting of items such as inventory kits, tools, checklists, pamphlets and other useful sources will be created. Some participants indicated that they may be able to employ a group of students to complete this task.
- 14. Develop and implement a communication strategy A strategy will be developed so that members of the Forum can communicate with one another to provide feedback.
- 15. Increase public support Commitment and support is necessary in making sure that this issue remains a priority.
- 16. Establish a national database NPSCMP is already working toward this goal, so it is important for participants to provide any support and help they can to Sergeant Prosper as her and her group work toward achieving this.

**Collaboration to End Violence: National Aboriginal Women's Forum** – National Aboriginal Women's Forums Report on Outcomes and Recommendations from Working Sessions, July 2011

#### **Report Details:**

Between June 15 and June 17, 2011, the Province of British Columbia's Ministry of Aboriginal Relations and Reconciliation (BC MARR) and the Native Women's Association of Canada (NWAC) co-hosted the Collaboration to End Violence: National Aboriginal Women's Forum.

More than 250 people from all provinces and territories in Canada attended the forum, with participants including representatives of provincial and territorial government departments and agencies, national Aboriginal organizations, and First Nation, Métis and Inuit communities and community-based organizations. The agenda included three working sessions in which participants developed recommendations for actions to address violence against Aboriginal women and girls. The first session focused on post-incident support, the second on intervention and the third on prevention. This report summarizes outcomes of the working sessions.

# Recommendations:

The outcomes of the Forum reinforced the need for a holistic and community-driven network of responses, with strengthened relationships and improved accountability. Participants in the Forum working sessions identified leading practices and lessons learned and generated key recommendations relating to the following themes:

- 1. The Need for All Responses to be Community Engaged and Community Led
- 2. Holistic Continuum of Programs and Services
- 3. A Continuum of Programs & Services to Empower Children and Youth

- 4. A Continuum of Programs and Services to Empower Women
- 5. A Continuum of Programs and Services to Empower Men
- 6. Equitable Access to Programs and Services
- 7. Improved Integrated Networks of Resources and Services
- 8. A National Strategy
- 9. Relationship-Building, Partnership and Accountability
- 10. Engaged and Accountable Leadership
- 11. Funding
- 12. Data, Assessment and Evaluation
- 13. Public Education and Awareness

## Key recommendations under these themes are summarized below.

# 1. The Need for All Responses to be Community Engaged and Community Led

- Aboriginal leaders and community members need to take ownership of the response to violence against Aboriginal women and initiate activities in their own communities to prevent and address violence.
- Aboriginal community members need to reinstitute community governance by establishing formal structures that support their ability to work together to address violence against Aboriginal women and other community issues.
- Ongoing consultation and communication must be established between government and Aboriginal women on policies, decisions, planning, projects or activities that affect or involve them.

# 2. Holistic Continuum of Programs and Services

- A continuum of programs and services that assist women and girls who are at risk of or have experienced violence and their children, families and communities and that can be accessed throughout an individual's full life cycle should be available in every community.
- Programs and services that draw on or are based on culture and tradition should be available in all Aboriginal communities.
- Wherever reasonably possible, programs and services should be delivered in the home communities of people using those programs and services.

# 3. A Continuum of Programs & Services to Empower Children and Youth

- Public health funds should be directed towards young vulnerable mothers with very young children and other people identified as being at particularly high risk.
- Activities for children designed to prevent violence and promote healthy relationships should be incorporated into elementary school activities and begin in the primary grades.
- Children and youth should have access to activities that will help strengthen their traditional and cultural knowledge and identity, and help them understand and negotiate the impacts of history on their present day lives.

#### 4. A Continuum of Programs and Services to Empower Women

 Increase women's access to services that are designed and delivered by Aboriginal women, including in-community victims' services, advocacy services and activities that build capacity for Aboriginal women.

#### 5. A Continuum of Programs and Services to Empower Men

• Government and Aboriginal leaders should explore ways to expand upon or adapt the model used by the Kizhaay Anishinaabe Niin: "I Am A Kind Man" Initiative for national implementation.

#### 6. Equitable Access to Programs and Services

- All provinces and territories should dedicate funding to provide emergency support to victims of domestic violence.
- Government departments need to address jurisdictional issues that may present barriers to access.

# 7. Improved Integrated Networks of Resources and Services

- Establish single points of access where women can connect to integrated services.
- Crisis response teams should be in place in all First Nation, Métis and Inuit communities, with adequate funding to train community members and sustain activities.
- Working in partnership with Aboriginal communities and leadership, establish a virtual centre, clearinghouse or similar online resource where information and resources on violence against Aboriginal women can be aggregated and made publicly available.

# 8. A National Strategy

- Federal, provincial and territorial governments and national and regional Aboriginal leadership need
  to develop and implement a multi-year national strategy to facilitate collaboration and partnerships
  with Aboriginal organizations to develop and implement community-based solutions to address
  violence against Aboriginal women.
- Establish a National Centre of Excellence focused on violence against First Nation, Métis and Inuit Women.

# 9. Relationship-Building, Partnership and Accountability

- Departments and agencies in all levels of government should explore opportunities for interdepartmental and intergovernmental partnerships, as well as partnerships with Aboriginal government, leadership and communities.
- Police services, Aboriginal leaders and grassroots community organizations should explore ways to establish mutually empowered and accountable working relationships.
- Cultural competency and sensitivity training (including components focused on Aboriginal history and historical trauma) and anti-racism and anti-oppression training should be instituted for employees in all positions and at all levels of police and criminal justice systems.

# 10. Engaged and Accountable Leadership

- Federal government departments or agencies should set family violence as a priority and allocate appropriate funding to support community-led activities in this area. The federal government should also share and strategically coordinate funding between and across departments and agencies and, if appropriate, with other levels of government.
- Provincial government departments or agencies should set family violence as a priority and allocate
  appropriate funding to support community-led activities in this area. It should share and strategically
  coordinate funding between and across departments and agencies and, if appropriate, with other
  levels of government; lobby and advocate at federal, provincial and territorial levels and establish
  violence prevention as an area for statutory activity.
- Municipal governments should provide in-kind support and share resources (e.g., public space for camps) and funding to support community-led activities.

#### 11. Funding

• Federal, provincial and territorial governments should ensure that funding is coordinated, timely and capable of meeting community needs.

#### 12. Data, Assessment and Evaluation

• Explore ways to measure meaningful outcomes or assess the effectiveness of activities related to violence against Aboriginal women.

# 13. Public Education and Awareness

 Develop and implement a national campaign that focuses on a message of zero tolerance for domestic violence.

- As individuals and organizations, take action to educate the media about violence against Aboriginal
  women and girls, encourage media to report responsibly and respectfully about Aboriginal peoples,
  cultures and history, and acknowledge and honour them when they do.
- Use social media and other web platforms for a campaign focused on women and youth, to educate and share information and resources, address root causes and prevention of abuse, and draw on traditions and a holistic approach to violence.

**Provincial and Territorial Ministers Responsible for Justice** – Report to Premiers: Consideration of the Root Causes of Violence Against Aboriginal Women and Girls, December 2011

## Report Details:

Following the July 20, 2011 meeting of Premiers and Leaders of the National Aboriginal Organizations, Premiers directed justice ministers in all provincial and territorial jurisdictions to "consider the root causes of violence against Aboriginal women and girls and report back by December 2011". In response to the Premiers' direction, senior justice officials reviewed reports from recent symposiums, forums, and research on violence against Aboriginal women and girls. This report provides an overview of the findings from those sources, including the nature and scope of violence against Aboriginal women and girls; the factors that drive violence; the continuum of justice system responses; the role of the justice system and other sectors in preventing and responding to violence; and examples of work underway, or planned to address this issue.

## Recommendations:

No recommendations are made in this report.

Pitawik – Hear Me - Manitoba Aboriginal Women's Gatherings – Comprehensive Final Report, January 2012

# Report Details:

This report documents the voices of the nearly 350 Aboriginal women who attended a series of four gatherings held throughout Manitoba in Opaskwayak Cree Nation, March 2009; Thompson, November 2009; Brandon, May 2010; and Winnipeg, September 2010.

The information contained within this report is drawn from each respective gathering report. The purpose of the Pitawik gatherings was to provide women with a forum to voice their successes, challenges and solutions as key components of the Government of Manitoba's Pitawik (Hear Me) Strategy. The strategy was developed in response to the National Aboriginal Women's Summits (NAWS) I and II that took place in 2007 and 2008. The Pitawik gatherings focused on the NAWS themes of Health, Safety and Wellness; Equality and Empowerment; and Strength, Honour and Balance.

#### Recommendations:

Five key challenges facing Aboriginal women throughout the province were identified under at least one theme at all four gatherings, and relate to the areas of:

- Access to, and disparities in, services and programs;
- Economic development, including access to education and training;
- Empowering people (especially women and youth) in the community;
- Recognition, support and access to traditional healing; and,
- Housing

The solutions put forward at the gatherings can be broken into the six common themes of:

- 1. Women in leadership:
- 2. Traditional knowledge;
- 3. Youth:

- 4. Housing;
- 5. Communication; and,
- 6. Holistic healing/wellness.

Additional regionally specific solutions were identified at each gathering that were not thematically similar to others, and thus are identified as "unique" within the report. Recommendations, solutions and challenges are presented in detail within the report, under the following general areas:

- There is a need, stated at each gathering, for women to have some formal, organized bodies that provided a regular forum for them to come together to meet, discuss, share their concerns and build leadership capacity. This is to happen at the community level, allowing for women to gain support and share their stories, but also at the local, provincial, national and international levels, inserting Aboriginal women's voices into the larger political agenda and securing increased Aboriginal women's leadership.
- As the keepers of the culture, women are interested in the revitalization of culture and language, paying particular attention to the inclusion of youth and Elders.
- Youth in our communities are struggling with drugs and alcohol, lack of boundaries, intergenerational
  residential school trauma, and lack of recreation, services and opportunities. A variety of measures
  are called upon to address these concerns.
- All communities urban, rural, and northern have serious and urgent housing needs.
- Access to clean water and affordable healthy food are of primary importance for all communities and particularly for northern communities.
- Considerable efforts must be made to end ongoing cycles of family violence.
- Parents need increased and enhanced supports that are culturally relevant.
- Women need more opportunities and supports for education, training and economic development to support a variety of options that include everything from entrepreneurship, to professional education, to training in non-traditional occupations.
- Our health care system must pay attention to a continuum of health needs, addressing a number of specific issues, such as but not limited to: accessibility, holistic healing, local Personal Care Homes for the elderly, grief counseling, drug and alcohol treatment, Diabetes prevention, disability services, and suicide prevention.

Coordinating Committee of Senior Officials (Criminal) - Missing Women Working Group – Report and Recommendations on Issues Related to the High Number of Murdered and Missing Women in Canada, January 2012

#### **Report Details:**

At their meeting in February 2006, FPT Deputy Ministers Responsible for Justice endorsed the establishment of a working group of the Coordinating Committee of Senior Officials (CCSO) to review issues related to the high number of murdered and missing women in Canada. Alberta and British Columbia were asked to cochair this working group. The CCSO Missing Women Working Group (MWWG) includes members from the justice and public safety departments of British Columbia, Alberta, Saskatchewan, Manitoba, Ontario, Quebec, Nova Scotia, and Canada. The members of the MWWG include police and prosecutors who have had experience with cases involving predators, as well as members with expertise in criminal law policy analysis and social science research.

The MWWG considered strategies for determining the best way to intervene and prevent further predatory homicides of women. These strategies included: protection of persons who are at high risk of being victimized by these predators; early reporting and improved responses to cases of missing women who may become victims of violence; evidence based identification of those who may be considered suspects in an investigation; intervention with those who may become predators; management of prosecutions in high profile cases; and, improved databases, records-management policies, training, and information sharing.

## **Recommendations:**

The research done for this report was primarily conducted between 2006 and October 2010, when FPT Ministers released the summary document. This report does contain some additional references to events that occurred after October 2010. The report does not contain any new recommendations from the previous report released in 2010.

The BC Missing Women Commission of Inquiry (MWCI) – Commissioner: the Honorable Wally Oppal – FORSAKEN: The Report of the Missing Women Commission of Inquiry, November 2012

## **Report Details:**

The primary objectives of the MWCI were:

- 1. To inquire into and make findings of fact respecting the investigations conducted between January 23, 1997 and February 5, 2002, by police forces in British Columbia respecting women reported missing from the Downtown Eastside of the City of Vancouver.
- 2. To inquire into and make findings of fact respecting the decision of the Criminal Justice Branch on January 27, 1998, to enter a stay of proceedings on charges against Robert William Pickton of attempted murder, assault with a weapon, forcible confinement, and aggravated assault.
- 3. To recommend changes considered necessary respecting the initiation and conduct of investigations in British Columbia of missing women and suspected multiple homicides.
- 4. To recommend changes considered necessary respecting homicide investigations in British Columbia by more than one investigating organization, including the co-ordination of those investigations.

## **Recommendations:**

#### **Restorative Measures**

- 1. That Provincial Government appoint two advisors, including one Aboriginal Elder, to consult with all affected parties regarding the form and content of the apologies and other forms of public acknowledgement required as a first step in the healing and reconciliation process.
- 2. That Provincial Government establish a compensation fund for the children of the missing and murdered women.
- 3. That Provincial Government establish a healing fund for families of the missing and murdered women. These funds should be accessed through an application process pursuant to established guidelines.
- 4. That Provincial Government appoint two advisors, including one Aboriginal Elder, to consult with all affected parties regarding the structure and format of this facilitated reconciliation process and to consider mechanisms for funding it. These consultations and recommendations could be undertaken together with recommendation #1 under Measures to Enhance the Safety of Vulnerable Urban Women.

# **Equality-Promoting Measures**

- That the Minister of Justice direct the Director of Police Services to undertake equality audits of police forces in British Columbia with a focus on police duty to protect marginalized and Aboriginal women from violence. These audits should be carried out by an external agency and with meaningful community involvement.
- 2. That Provincial Government set a provincial standard establishing that police officers have a general and binding duty to promote equality and to refrain from discriminatory policing.
- 3. That Provincial Government amend the BC Crown Policy Manual to explicitly include equality as a fundamental principle to guide Crown Counsel in performing their functions.
- 4. That Provincial Government develop and implement a Crown Vulnerable Women Assault Policy to provide guidance on the prosecution of crimes of violence against vulnerable women, including women engaged in the sex trade.
- 5. That Provincial Government adopt a policy statement in the BC Crown Policy Manual requiring that a prosecutor's evaluations of how strong the case is likely to be when presented at trial should be made on the assumption that the trier of fact will act impartially and according to the law.

- 6. That Provincial Government direct the Director of Police Services to consult with the BC Association of Municipal Chiefs of Police, the RCMP and community representatives to recommend the wording of a statutory provision on the legal duty to warn and a protocol on how it should be interpreted and applied.
- 7. That police forces work with local communities to develop communication strategies for the issuance of warnings that ensure the message is conveyed to community members who are most at risk of the specific threat.
- 8. That Provincial Government fund three law reform research projects on aspects of the treatment of vulnerable and intimidated witnesses:
  - The effects of drug and alcohol use on memory and how to support those experiencing dependency or addiction to provide testimony;
  - Police, counsel and the judiciary's bias and perceptions of credibility of people with drug additions or who are engaged in the survival sex trade; and
  - Potential changes to the law of evidence to better allow vulnerable witnesses, including those who
    have been sexually assaulted, those suffering from addictions, and those in the sex industry, to take
    part in court processes.
- 9. That Provincial Government develop guidelines to facilitate and support vulnerable and intimidated witnesses by all actors within the criminal justice system based on the best practices identified by the Commission through its review of protocols and guidelines existing in other jurisdictions.
- 10. That police forces integrate into training, performance standards, and performance measurement the ability of police officers to develop and maintain community relationships, particularly with vulnerable members of the community who are often at risk of being treated unequally in the delivery of public services.
- 11. That the BC Association of Municipal Chiefs of Police and the RCMP establish a working group to develop a best practices guide for the establishment and implementation of formal discussion mechanisms to facilitate communication and collaboration that transcends the institutional hierarchy within a police agency.
- 12. That police officers be required to undergo mandatory and ongoing experiential and interactive training concerning vulnerable community members:
  - Active engagement in overcoming biases, rather than more passive sensitivity training (sometimes called anti-oppression training);
  - More intensive and ongoing training in the history and current status of Aboriginal peoples in the
    province and in the specific community, particularly with respect to the ongoing effects of residential
    schools and the child welfare system;
  - Training and resources to make prevention of violence against Aboriginal women a genuine priority;
  - Training to ensure an understanding of violence against women in a range of settings including
    family violence, child sexual exploitation and violence against women in the sex trade; in particular,
    the scenarios used in police training should incorporate issues of cultural sensitivity and violence
    against women; and
  - Training in recognizing the special needs of vulnerable individuals and how to meet those needs, including recognition of a higher standard of care owed by the police to these individuals.
- 13. That the Police Complaint Commissioner, working with police forces across the Province, take steps to develop, promote and refine informal methods of police discipline, particularly in marginalized communities such as the DTES and with Aboriginal communities.
- 14. That Provincial Government engage with the RCMP in order to bring them into the provincial complaints process.

#### Measures to Enhance the Safety of Vulnerable Urban Women

- That SisterWatch be evaluated to provide a basis for further refinements and with a view to establishing
  best practices for meaningful police-community partnerships; and that these best practices be shared
  with other police forces to encourage them to develop and maintain ongoing, collaborative community
  forums
- 2. That all entities with proposed responsibilities under the Living in Community Action Plan commit to these priority actions that together form a strong basis for enhancing the safety of women engaged in the survival sex trade.

- 3. That other communities be encouraged to undertake the type of collaborative community engagement strategy employed by Living in Community to develop an integrated strategy for enhancing the safety of women engaged in the survival sex trade.
- 4. That Provincial Government fund additional full-time Sex Trade Liaison Officer positions in the Lower Mainland.
- 5. That the City of Vancouver create and fund two community-based liaison positions to be filled by individuals who have experience in the survival sex trade.
- 6. That Provincial Government undertake a community consultation, needs assessment and feasibility study concerning the reestablishment of an independent society comparable to the former Vancouver Police Native Liaison Society.
- 7. That the VPD establish a position of Aboriginal Liaison Officer whose responsibilities would include assisting Aboriginal persons in their interactions with the Missing Persons Unit.
- 8. That all police forces in British Columbia consider developing and implementing guidelines on the model of the Vancouver Police Department's Sex Work Enforcement Guidelines in consultation with women engaged in the sex trade in their jurisdiction.
- 9. That the City of Vancouver and the Vancouver Police Department take proactive measures to reduce the number of court warrants issued for minor offences by:
  - Reducing the number of tickets issued and charges laid for minor offences;
  - Developing guidelines to facilitate greater and more consistent use of police discretion not to lay charges; and
  - Increasing the ways in which failures to appear can be quashed early in the judicial process.
- 10. That courts consider making increased use of diversionary or alternative measures to deal with bench warrants and breaches of conditions. This is in light of the barriers that outstanding warrants have on the ability of vulnerable women who are victims of violent crime to access police services. And that proactive steps be taken to assist women to clear outstanding warrants.
- 11. That the Minister of Justice consult with the judiciary, police and community representatives to develop a protocol providing the police with the discretion not to enforce a warrant in a circumstance where a sex trade worker is attempting to report a violent crime.
- 12. That the Minister of Justice establish a working group to develop options for enhanced legislative protection for exploited women. The working group should include representatives of sex workers, community-based organizations providing support to and advocacy for women engaged in the sex trade, Aboriginal women's organizations, police agencies and the Crown Counsel Association.
- 13. That the BC Association of Municipal Police Chiefs and the RCMP, with support from the Director of Police Services, should develop a protocol containing additional measures to monitor high-risk offenders, including recommendations for the efficient and timely sharing of information.

# Measures to Prevent Violence Against Aboriginal and Rural Women

- 1. That Provincial Government fully support the implementation of The Highway of Tears Symposium action plan, updated to the current situation and in a manner that ensures involvement of all affected communities along Highway 16.
- 2. That Provincial Government fund a community consultation process led by Aboriginal organizations to develop and implement a pilot project designed to ensure the safety of vulnerable Aboriginal youth during the rural-urban transition.
- 3. That Provincial Government provide additional funding to Aboriginal women's organizations to create programs addressing violence on reserves, so that fewer women and youth are forced to escape to urban areas.
- 4. That Provincial Government provide additional funding to Aboriginal women's organizations to provide more safe houses and counselling programs run for and by Aboriginal women and youth.
- 5. That Provincial Government fund a collaborative action research project on the entry of young women into the sex trade, especially Aboriginal women who are often homeless during the transition from reserves or foster homes to urban centres, and to develop an action plan to facilitate and support exiting the survival sex trade.

## Improved Missing Person Policies and Practices

- 1. That the provincial standards be developed by the Director of Police Services with the assistance of a committee consisting of representatives of the BC Association of Municipal Police Chiefs, the RCMP, representatives of community and Aboriginal groups, and representatives of families of the missing and murdered women.
- 2. That proposed provincial missing persons standards include at least 15 components:
  - Definition of "missing person;"
  - Criteria for the acceptance of reports;
  - Jurisdiction:
  - Missing Person Risk Assessment Tool;
  - Provincial Missing Person Reporting Form;
  - Standards related to interaction with family/reportees;
  - Initial steps background information;
  - Supervisory responsibility/quality control;
  - Forensic evidence standards;
  - Coroners' Liaison;
  - Monitoring outstanding missing person cases;
  - Automatic annual review of unsolved cases;
  - Closing missing person files;
  - Prevention and intervention; and,
  - The role and authority of the BCPMPC.
- 3. That the provincial standards require a proactive missing persons process whereby police must take prevention and intervention measures including "safe and well" checks when an individual is found.
- 4. That best practice protocols be established for (1) enhanced victimology analysis of missing persons, (2) investigative steps in missing person cases, (3) collaborative missing person investigations collection, (4) storage and analysis of missing persons data, and (5) training specific to missing person investigations.
- 5. That Provincial Government establish a provincial partnership committee on missing persons to facilitate the collaboration of key players in the ongoing development of best practice protocols for missing person cases. The committee should be chaired by a senior government official and include representatives of the missing and murdered women's families, Aboriginal organizations, community groups, service providers, police, and Victim Services.
- 6. That Provincial Government establish an agency independent of all police agencies with the purposes to include co-ordinating information, identifying patterns, establishing base rates, checking on police investigations, ensuring accountability for linked inter-jurisdictional series, and warning the public. It should provide oversight and analytic functions, but it should not be an investigating entity.
- 7. That provincial authorities create and maintain a provincial missing person website aimed at educating the public about the missing persons process and engaging them in proactive approaches to prevention and investigation.
- 8. That provincial authorities establish a provincial 1-800 phone number for the taking of missing person reports and accessing case information.
- 9. That provincial authorities develop an enhanced, holistic, comprehensive approach for the provision of support to the families and friends of missing persons. This should be based on a needs assessment carried out in consultation with the provincial partnership committee on missing persons.
- 10. That representatives of the media be invited to be members of the provincial partnership committee and that the committee should develop a protocol on issues related to the role of the media in missing person investigations.
- 11. That the provincial partnership committee develop a proposal for either an enhanced BCPMPC to meet additional responsibilities relating to the needs of members of the public and, in particular, reportees; or to create an independent civilian-based agency for this purpose.

# **Enhanced Police Investigations**

1. That Provincial Government enact missing persons legislation to grant speedy access to personal information of missing persons without unduly infringing on privacy rights. I recommend the adoption of

- single purpose legislation, as in Alberta and Manitoba, with a provision for a comprehensive review of the operation of the Act after five years
- 2. That Provincial Government mandate the use of Major Case Management (MCM) for major crimes and that the Director of Police Services develop these MCM standards in consultation with the police community and through a review of best practices in other jurisdictions.
- 3. That the Director of Police Services mandate accountability under the MCM standards by requiring that police forces:
  - Provide an explanation as to why MCM was not used for a "major crime" in an annual report to the Director of Police Services;
  - Notify the Director of Police Services of all "major crime" investigations that are not under active
    investigation and have remained open for more than one year. Upon receipt of such notification, the
    Director will appoint another police department to conduct an independent audit of the prior
    investigation and conduct such additional investigatory steps as it deems necessary, and report its
    finding to the Director and the originating police agency; and
  - Conduct annual internal audits of a statistically valid random selection of MCM investigations to ensure proper compliance with the model.
- 4. That issues related to a single electronic MCM system for British Columbia, as well as compatibility with cross-Canada systems, be reviewed as part of the consultation on MCM standards set out above.
- 5. That Provincial Government take active steps to support the development of a National DNA Missing Persons Index and to assist in overcoming the impasse on outstanding concerns over its creation and operationalization.

# Regional Police Force

- 1. That Provincial Government commit to establishing a Greater Vancouver police force through a consultative process with all stakeholders
- 2. That Provincial Government establish an independent expert committee to develop a proposed model and implementation plan for a Greater Vancouver police force.

## Effective Multi-Jurisdictional Policing

- 1. That the Director of Police Services mandate provincial standards for multi-jurisdictional and multi-agency investigations to be incorporated into the provincial MCM standards referred to in recommendation #2
- 2. That the Director of Police Services consult with the BC Association of Police Chiefs and the RCMP to create a protocol or framework for multi-jurisdictional major case investigations to ensure the timely and seamless implementation of multi-agency teams, including a provision for an independent panel to resolve disputes regarding when the protocol should be triggered.
- 3. That Provincial Government commit to moving expeditiously to implement a regional Real Time Crime Centre.

#### Increase Police Accountability to Communities

- 1. That the accountability structure for the Greater Vancouver police force incorporate a holistic approach that provides oversight on both an individual and systemic level and is fully responsive and responsible to the communities it serves.
- 2. That the Police Act be amended to provide that the Mayor is an ex officio member of the Board, but has no voting authority.
- 3. That additional steps need to be taken to ensure representation of vulnerable and marginalized members and Aboriginal peoples on police boards.
- 4. That police boards have access to greater resources from the Division of Police Services to gather and analyze information to enable them to better carry out their oversight functions.

## Measures to Assure the Women's Legacy

1. That Provincial Government appoint an independent advisor to serve as a champion for the implementation of the Commission's recommendations. This appointment should take effect within 12 weeks of release of the report.

2. That the independent advisor work collaboratively with representatives of Aboriginal communities, the DTES, and the victims' families in the implementation process.

**The Assembly of First Nations** – Submission of the Assembly of First Nations to the UN Commission on the Status of Women- 57th Session, 2012

# **Report Details:**

This submission is an analysis of the current status of the issue of violence against Indigenous women and girls in Canada. It was intended to inform the Commission's evaluation of Canada's progress in regards to this topic. It compiles the information from the most recent literature and discussions between First Nations leadership and the Government of Canada.

#### Recommendations:

- 1. As Canada is a federal state, the creation of an inclusive, outcome oriented inter-governmental mechanism is recommended, comprised of Indigenous women and girls, elected leadership and federal and provincial Ministers, to develop a comprehensive action and implementation plan to address the high incidences of violence against Indigenous peoples.
- 2. That all levels of government broadly pursue relationship and policy principles that restore the role of Indigenous women and girls in decision-making, policy and strategy development in order to reduce the social and economic circumstances that place them in situations of increased vulnerability and overrepresentation in the correctional and criminal justice systems.
- 3. That the Government of Canada recognize and support the full implementation of First Nations' jurisdiction over justice systems, institutions and law-making and ensure capacity in First Nations' design and delivery of program, services and supports aimed at restoring harmony, balance and wellness in communities.
- 4. That the Government of Canada immediately strike an independent and inclusive National Public Commission of Inquiry on Violence Against Indigenous Women and Girls, with the full support and participation of Provinces and Territories.
- 5. Any activity must be supported through dedicating resources to support this work. Such action would demonstrate a clear and focused commitment on the part of Governments to achieve change and to work with Indigenous women, leaders and communities to end violence.

Public Safety Canada - Marginalized: The Aboriginal Women's experience in Federal Corrections, 2012

#### Report Details:

This report provides an examination of the current and historic conditions that surround the overrepresentation of Aboriginal women in the correctional system. It examines, the complex and multilayered root causes as well as the system's unsuitability to address the issue and unique needs of Aboriginal women. Among the most relevant finding are:

- While Aboriginal people account for just four per cent of the Canadian population, one in three
  females in the federal correctional system is Aboriginal. In addition, over the last 10 years, the
  representation of Aboriginal women in the prison system has increased by nearly 90 per cent,
  making them the fastest-growing offender group.
- Upon entering federal correctional institutions, many Aboriginal women present with a range of
  programming needs including culturally appropriate and gender appropriate programming regarding
  life skills; parenting skills; education; employment; alcohol and substance abuse; anger
  management; and spiritual programming.
- Access to needed culturally appropriate programs and supports is falling short in the current system.
   For example, the average wait time for a First Nations woman participating in Aboriginal specific programming is 238 days from the date of admission.

The Federal Government's "Tough on Crime Agenda" does nothing to ameliorate the
disproportionate rates at which Aboriginal peoples are incarcerated - quite the opposite, in terms of
Aboriginal peoples' over-representation within the justice system, the federal government's current
plan will only serve to further increase the numbers and worsen the already staggering injustice
experienced by Aboriginal peoples as a whole.

#### Recommendations:

This report has no recommendations.

**Human Rights Watch** – THOSE WHO TAKE US AWAY: Abusive Policing and Failures in Protection of Indigenous Women and Girls in Northern British Columbia, Canada, February 2013

## Report Details:

This report addresses the relationship between the RCMP and Indigenous women and girls in Northern BC. In ten towns across the north, Human Rights Watch documented RCMP violations of the rights of Indigenous women and girls. The report further documents the shortcomings of available oversight mechanisms designed to provide accountability for police misconduct and failure to protect.

#### Recommendations:

## To the Government of Canada:

- 1. Establish a national commission of inquiry into the murders and disappearances of indigenous women and girls before the end of 2013; ensure the inquiry's terms of reference are developed with leadership from affected communities and that they include the examination of the current and historical relationship between the police and indigenous women and girls.
- 2. With leadership from Indigenous communities, develop and implement a national action plan to address violence against indigenous women and girls that addresses the structural roots of the violence as well as the accountability and coordination of government bodies charged with preventing and responding to violence.
- 3. Establish independent civilian investigations of reported incidents of serious police misconduct, including incidents of rape and other sexual assault, in all jurisdictions.
- 4. Cooperate with the United Nations Committee on the Elimination of Discrimination against Women's inquiry into the issue of missing and murdered indigenous women and girls, by granting permission for a site visit, and provide similar cooperation to other international human rights bodies interested in examining this issue.
- 5. Ratify the American Convention on Human Rights and the Inter-American Convention on the Prevention, Punishment and Eradication of Violence Against Women (Convention of Belém do Pará).

## To the Government of British Columbia:

- 1. Conduct a public inquiry to look into the violence experienced by Indigenous women and girls in northern BC:
  - The inquiry could be part of a national commission of inquiry or a standalone inquiry. It should
    include the murders and disappearances of Indigenous women and girls along Highway 16 and
    police abuse of Indigenous women and girls.
  - The inquiry's terms of reference should be defined in cooperation with Indigenous communities, and adequate financial and victim supports for non-government community participation and interests should be proportionately equal to those provided for government and police.
- 2. Expand the mandate of the Independent Investigations Office to include authority to investigate allegations of sexual assault by police.
- 3. Provide adequate shelters and social services for victims of violence, including in rural areas and with specific culturally-sensitive services.
- 4. Renew the commitment to implementing the recommendations of the 2006 Highway of Tears Symposium, updated, as necessary, in cooperation with northern indigenous communities.

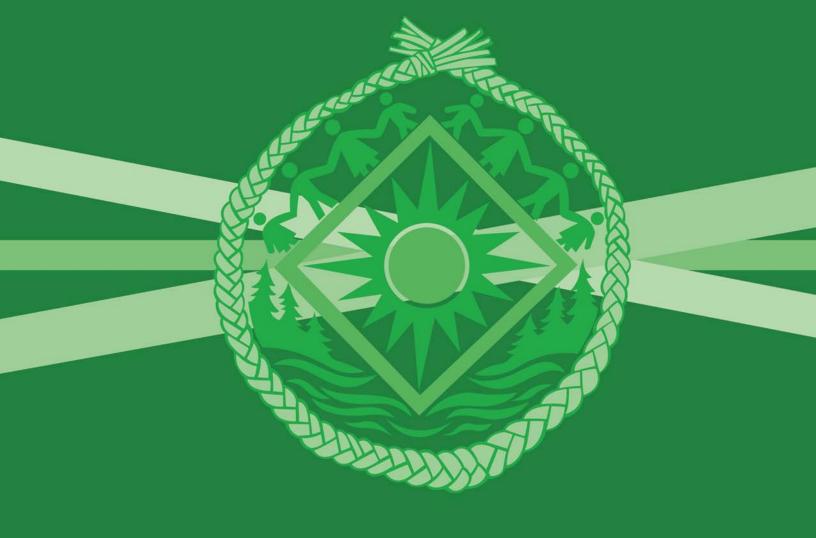
5. Expand non-incarceration options for publicly intoxicated individuals, including sobering centers where medical personnel can provide appropriate care.

## To the Royal Canadian Mounted Police:

- 1. Collect and make publicly available (as ethically appropriate) accurate and comprehensive, disaggregated data that includes:
  - An ethnicity variable on violence against Indigenous women and girls in cooperation with Indigenous organizations and the National Centre for Missing Persons and Unidentified Remains (NCMPUR)
  - NCMPUR should be part of a national RCMP strategy for the elimination of violence against Indigenous women and girls that ensures consistency in data collection, immediate reporting, and access to information by police, coroners, and medical examiners.
- 2. Expand training for police officers to counter racism and sexism in the treatment of Indigenous women and girls in custody and to improve police response to violence against women and girls within indigenous communities; such training should be:
  - developed through collaboration between Indigenous and human rights organizations, the Canadian Police College, and the Department of Public Safety Canada;
  - focused specifically on Canada's colonial history that has predisposed Indigenous women to suffer from gross levels of violence and on human rights norms, including women's and girls' rights to live free from violence and discrimination and be treated with dignity and respect in custody.
- 3. Ensure that properly trained officers are stationed at detachments in the north for a sufficient amount of time to develop strong relationships with the local community.
- 4. Eliminate searches and monitoring of women and girls by male police officers in all but extraordinary circumstances and require documentation and supervisor and commander review of any such searches; prohibit cross-gender strip searches under any circumstances.
- 5. Prohibit the use of conducted energy weapons (Tasers) on youth and re-examine the rules for the use of police dogs and pepper spray on youth. Limit their use to extraordinary circumstances that are then documented and subject to supervisor and commander review; all RCMP and municipal police policies on conducted energy weapons, police dogs and pepper spray should be made publicly accessible.
- 6. Enforce existing rules mandating that parents or guardians be contacted immediately in the case of their child's arrest and that youth not be detained in cells with adults or children of the opposite sex.
- 7. Consider, in consultation with Indigenous communities in northern British Columbia, changing the criteria for cases to be investigated by the E-PANA task force to include a greater number of the murders and disappearances of women in the North.
- 8. Develop a timeline for NCMPUR to complete and implement specialized and standardized protocols for police response when Indigenous women and girls are reported missing or found murdered; these protocols should be part of the national RCMP strategy and be made in cooperation with Indigenous organizations; protocols should include:
  - Oversight and accountability mechanisms that track a police investigation of a missing or murdered Indigenous woman or girl from the time such an incident is reported;
  - Clear, publicly available communication standards for informing family and the general community about the progress of an investigation as it proceeds, and what they can or are expected to do to contribute to an investigation during its different phases;
  - Goals to involve an Aboriginal liaison officer in all cases of missing and murdered Indigenous women and girls to work with affected families and the police;
  - Goals to review police response to missing and murdered Indigenous women and girls cases at regular intervals to compile and make public a report on best practices and lessons learned.

#### To the UN Human Rights Council:

- 1. Raise the issue of violence against Indigenous women and girls in Canada as part of the United Nations Human Rights Council's Universal Periodic Review.
- 2. Encourage Canada to launch a national inquiry into the murders and disappearances of Indigenous women and girls.



TAB 4

List of Resources for Ending Violence Against Indigenous Women and Girls



# A LIST OF RESOURCES FOR ENDING VIOLENCE AGAINST INDIGENOUS WOMEN AND GIRLS

The information contained in this document is subject to change. Please do not hesitate to contact the Assembly of First Nations if this data contains factual errors or if you know of other resources for ending violence against Indigenous woman and girls that are not listed.

Assembly of First Nations 473 Albert Street, Suite 926 Ottawa, ON K1R 5B4

Phone: (613) 241-6789 Toll-free: (866) 869-6789 Fax: (613) 241-5808

Website: www.afn.ca

NATIONAL	
Organization	Type of Information/Resource
National Aboriginal Circle Against Family Violence Kahnawake Business Complex, P.O Box 2169, Kahnawake, QC JOL 1BO Phone: (450) 638-2968 Fax: (450) 638-9415 Website: nacafv.ca/en/mandate	Information regarding family violence, women's issues, health, and government. Aboriginal shelters locations across the country.
Family Violence Prevention Program Aboriginal Affairs and Northern Development Canada Website: <a href="https://www.aadnc-aandc.gc.ca/eng/1100100035253/110010003525">www.aadnc-aandc.gc.ca/eng/1100100035253/110010003525</a> 4	Provides funding to assist First Nations in providing access to family violence shelter services and prevention activities to women, children and families ordinarily resident on-reserve. Information on how to apply for funding. Access to resource and publications.
National Crime Prevention Centre Public Safety Canada Website: www.publicsafety.gc.ca/prg/cp/nacpf-index-eng.aspx	The Northern and Aboriginal Crime Prevention Fund supports the adaptation, development and implementation of innovative and promising culturally sensitive crime prevention practices which address known risk and protective factors to reduce offending among at-risk children and youth, and high risk offenders in communities; the dissemination of knowledge and the development of tools and resources for Aboriginal and northern populations. Information on how to apply for the program and other national crime prevention strategies.
The Canadian Police Centre for Missing and Exploited Children Website: www.rcmp-grc.gc.ca/cpcmec-ccpede/indexeng.htm	Comprised of two centres of expertise: the National Child Exploitation Coordination Centre (NCECC) and the National Centre for Missing Persons and Unidentified Remains (NCMPUR). These Centres work together to provide investigative assistance to local, municipal, regional, national and international policing partners. As well, the NCECC and NCMPUR work together with non-government, government, and industry partners.
Office of the Federal Ombudsman for Victims of Crime Website: <a href="https://www.victimsfirst.gc.ca/serv/vsc-svc.html">www.victimsfirst.gc.ca/serv/vsc-svc.html</a>	Information on federal and provincial/territorial victim services, including how to register as a victim and how to obtain help.
The Aboriginal Justice Directorate Department of Justice, 284 Wellington Street, Ottawa, Ontario K1A 0H8 Toll-free: (866) 442-4468 Fax: (613) 957-4697 Email: ajs-sja@justice.gc.ca Website: www.justice.gc.ca/eng/pi/ajs-sja/index.html	Currently, the Aboriginal Justice Strategy funds approximately 275 community-based programs that serve over 600 communities. Information about the strategy and how to apply for funding.  Access to publications.

Compendium of Promising Practices to Reduce Violence and Increase Safety of Aboriginal Women in Canada Website: <a href="www.justice.gc.ca/eng/pi/fv-vf/rep-rap/cpp-rpp/comp-recu/index.html">www.justice.gc.ca/eng/pi/fv-vf/rep-rap/cpp-rpp/comp-recu/index.html</a>	Information about community best practices.
Native Women's Association of Canada 1 Nicholas Street, 9th Floor, Ottawa ON K1N 7B7 Phone: (613) 722-3033 Toll-free: (800) 461-4043 Fax: (613) 722-7687 Website: www.nwac.ca/home	Access to information, publications, tool kits, current events and issues. Also produced the Community Resource Guide: What can we do to help the families of missing and murdered Aboriginal women and girls? located at <a href="http://www.nwac.ca/sites/default/files/imce/2012-02-14_NWAC_CommunityResourceGuide_full_e.pdf">http://www.nwac.ca/sites/default/files/imce/2012-02-14_NWAC_CommunityResourceGuide_full_e.pdf</a>
The Healing Journey Website Website: www.thehealingjourney.ca/main.asp	This site offers a number of publications for people who are working in the area of family violence prevention for Aboriginal communities - both on- and off-reserve. Toolkits and a comprehensive list of national and provincial/territorial organizations that aim to address family violence.
BRITISH COLUMBIA	
Organization	Type of Information/Resource
PovNet- Building an online anti-poverty community Website: <a href="https://www.povnet.org/find-an-advocate/bc/aboriginal-and-first-nations">www.povnet.org/find-an-advocate/bc/aboriginal-and-first-nations</a>	Extensive list of centers and organizations to assist First Nations/Inuit/Metis families. PovNet provides online tools that facilitate communication, community and access to information around poverty-related issues in British Columbia and Canada.
Battered Women's Support Services PO Box 21503, 1424 Commercial Dr., Vancouver, BC V5L 5G2 Website: www.bwss.org/	Information about services and resources.
Atira Women's Resource Society  Vancouver Office: 101 East Cordova Street,  Vancouver, BC V6A 1K7  Phone: (604) 331-1407  Fax: (604) 688-1799  Surrey Office: Suite 204 - 15210, North Bluff Road, White Rock, BC V4B 3E6  Phone: (604) 531-9143  Fax: (604) 531-9145  Website: www.atira.bc.ca/family-project-children-whowitness-abuse	Atira provides housing, advocacy and support to any woman who lives full time and identifies as a woman and meets our organizations mandate.
Vancouver Rape Relief and Women's Shelter P.O. Box 21562, 1424 Commercial Drive, Vancouver, BC, V5L 5G2 Phone: (604) 872-8212 (crisis line) TTY: (604) 877-0958 (9AM to 9PM) Website: www.rapereliefshelter.bc.ca	Provides free, confidential support services for female adults and youth who have experienced any form of male violence. Operates a 24-hour rape crisis line, a transition house for battered women.

Vancouver Island Crisis Line Toll-Free: (888) 494-3888 (24 hours)	Providing 24-Hour Crisis Line Support and resources island-wide.
Website: www.cvics.ca/	
Tahltan Health and Social Services Authority (Telegraph Creek) Telegraph Creek , BC NNADAP Services: (250) 235-3350 Women's Shelter: (250) 235-3120 Ku-we-gahan Justice Program: (250) 235-3276	NNADAP services, Mental health services, Ku We Gahan Justice Program and shelter services for women involved in domestic violence.
North Cariboo Metis Association #7-345 St. Laurent Avenue, Quesnel, BC	Holistic assistance with addictions, Métis, probations, Residential School, residential tenancyu
Phone: (250) 992-9722	probations, residential School, residential tenancyu
Native Courtworker & Counselling Association of British Columbia Website: <a href="https://www.nccabc.ca/services.htm">www.nccabc.ca/services.htm</a>	Legal services.
Dze L K'ant Friendship Centre Society Phone: (250) 847-5211 Website: <a href="https://www.bcaafc.com/centres/smithers/">www.bcaafc.com/centres/smithers/</a>	Provide services such as family support, alcohol and drug program, mental health, FASD, legal support, residential school legacy project, and HIV/AIDS awareness program.
Women's, Seniors' and Community Services Department PO Box 9824, Stn Prov Govt, Victoria, BC V8W 9W4 Phone: (250) 953-3005 Fax: (250) 387-7973 Website: www.cserv.gov.bc.ca/wss	Information/resources.
Victim Services - Ministry of Public Safety and Solicitor General 302 - 815 Hornby Street, Vancouver BC V6Z 2E6 Phone: (604) 660-5199 VictimLINK: (800) 563-0808 (24 hours) Fax: (604) 660-5340 Email: VSDVictimsServices@gov.bc.ca Website: www.pssg.gov.bc.ca/victim_services/index.htm	Services.
ALBERTA	
Organization	Type of Information/Resource
Government of Alberta Aboriginal Families Website: humanservices.alberta.ca/abuse-bullying/15729.html	Access to information, resources, materials, tool kits, guides, marketing, and media materials, regarding family violence and bullying.
Institute for the Advancement of Aboriginal Women #201, 10812 - 178 Street Edmonton, Alberta T5S 1J3 Phone: (780) 479.8195 Toll Free: (877) 471.2171 E-mail: iaaw@iaaw.ca Website: www.iaaw.ca/projects-and-initiatives-completed	Supports capacity building of Aboriginal Women to address their own needs through training and community based research and dissemination of reports.

Alberta Council of Women's Shelters Alex Taylor School, 9321-Jasper Avenue, Edmonton AB T5H 3T7 Phone: (780) 456-7000 Fax: (780) 456-7001 Email: voice@acws.ca Website: www.acws.ca Website: www.acws.ca Women's Issues Human Rights and Citizenship Branch Tourism, Parks, Recreation and Culture Room 800 Standard Life Centre, 10405 Jasper Avenue, Edmonton, AB T5J 4R7 Phone: (780) 427-3116 (In Alberta, but outside	Shelter information.  Information/Resources.
Edmonton dial 310-0000) Fax: (780) 422-3563 Website: <a href="www.cd.gov.ab.ca/helping_albertans/human_rights/womens_issues/index.asp">www.cd.gov.ab.ca/helping_albertans/human_rights/womens_issues/index.asp</a>	
Victims Programs Alberta Solicitor General and Public Security 10th Floor, J.E. Brownlee Building, 10365 - 97 Street, Edmonton AB T5J 3W7 Phone: (780) 427-3460 (Dial 310-0000 first for toll free access) Fax: (780) 422-4213 Website: www.solgen.gov.ab.ca/victim/default.aspx	Program and service information.
SASKATCHEWAN	
Organization	Type of Information/Resource
La Ronge Native Women's Council Box 888 La Ronge, SK SOJ 1L0 Phone: (306) 425-3900 Fax: (306) 425-4922 Website: www.shelternet.ca	A volunteer council providing services and support to Aboriginal women on the basis of  Aboriginal culture and values. Operates a temporary shelter for mothers and their children who are experiencing family violence circumstances.
Northern Saskatchewan Women's Network Inc. Box 53 La Ronge, SK SOJ 1L0 Phone: (306) 754-2079 Fax: (306) 754-2157 Email: inafietzray@yahoo.com	Advocacy organization with special focus on the role of women in the northern region.
Piwapan Women's Centre Phone: (306) 425-3900 Fax: (306) 425-4922	Access to temporary shelter for mothers and their children who are experiencing family violence circumstances; a safe, caring, confidential environment for mothers and children; educational programming in the areas of safety planning, self-esteem and family violence for both women and children; referral to community resources.
Okimaw Ohci Healing Lodge Maple Creek, SK SON 1NO Phone: (306) 662-4700	Facility designed specifically for the unique cultural needs of federally-sentenced Aboriginal women.

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Iskwew-Women Helping Women 110-8th Street East Prince Albert, SK S6V 0V7 Phone: (306) 953-6229	Provides counselling; advocacy; support groups for battered women; resource development; and community networking.
Email: lopoonechaw@paphr.sk.ca	
Prince Albert Mobile Crisis Unit Co-operative 4050-2nd Avenue West Prince Albert, SK S6W 1A2	Has a sexual assault program providing emergency response; short and long-term
Phone: (306) 764-1029 Fax: (306) 922-9559	counselling; and public education.
Regina Women's Community Centre and Sexual Assault Line 250-438 Victoria Avenue East Regina, SK S4N 0N7 Phone: (306) 522-2777 Fax: (306) 522-5070 24-hour sexual assault line: (306) 352-0434 Email: rwcc@sasktel.net Website: www.reginawomenscentre.com	Services include 24-hour crisis line; crisis and long-term counselling; incest survivors' group; reproductive counselling; advocacy, a lending library; and public education.
Street Workers' Advocacy Project (SWAP) 1355 Albert Street Regina, SK S4R 2R6 Phone: (306) 525-1722 Fax: (306) 525-0641 Email: swap@sasktel.net	Advocates for street workers' rights and access to appropriate services. A drop-in centre includes services such as referrals; counselling; bad date sheet; street outreach; public education; primary health care; advocacy/support; youth program; and self-help groups.
Elizabeth Fry Society of Saskatchewan 201-165-3rd Avenue South Saskatoon, SK S7K 1L8 Tel: (306) 934-4606 Fax: (306) 652-2933 Email: efry@sasktel.net Website: www.elizabethfrysask.org	A community-based voice for women at risk as well as those who are criminalized as a result of poverty, racism, physical, sexual or substance abuse and/or lack of education.
Iskwewuk E-wichiwitochik 68 Morris Drive Saskatoon, SK S7L 3V2 Email: snflwr12@hotmail.com	Focus on providing moral support to the Families of Missing Aboriginal Woman by creating opportunities for them to tell their stories, thereby bringing attention and memory to missing Aboriginal women.
Saskatoon Sexual Assault and Information Centre 201 - 506 25th Street East, Saskatoon, SK S7K 4A7 Phone: (306) 244-2294 Fax: (306) 244-6099 Email: ssaic@sasktel.net	Exists to contend with sexual violence and its effects upon individuals and the community.  Status of Women Office.
Department of Labour 1870 Albert Street, 3rd Floor, Regina, SK S4P 3V7 Phone: (306) 787-7401 Fax: (306) 787-2058 Email: swowebmaster@lab.gov.sk.ca Website: www.swo.gov.sk.ca	Information/resources.

Victims	Services	s – S	SK Dep	artmen	t of	Justice

610-1874 Scarth Street, Regina SK S4P 4B3

Phone: (306) 787-3500 Toll-free: (888) 286-6664 TTY: 1-800-787-3954 Fax: (306) 787-0081

Email: victimservices@justice.gov.sk.ca

Website:	
www.saskjustice.gov.sk.ca/VictimsServices/default.sht	
ml	
MANITOBA	
MANTODA	
Organization	Type of Information/Resource
Government of Manitoba	Research and Reports- Aboriginal Women. Access
Web address:	to information/reports and tool kit.
www.gov.mb.ca/msw/resources/aboriginal women.ht	
<u>ml</u>	
Ka Ni Kanichihk	Missing persons and persons at risk tool kit page.
Web address: <a href="https://www.kanikanichihk.ca/?page_id=761">www.kanikanichihk.ca/?page_id=761</a>	Access to tool kit.
First Nations Healing Centre	Services.
Box 365, Koostatak MB ROC 1S0	
Phone: (204) 645-2750	
Fax: (204) 645-2546	
Crisis Line: (800) 692-7270	
Mamawehetowin Crisis Centre	Services.
Box 133, Pukatawagan, MB R0B 1G0	
Phone: (204) 553-2198	
Fax: (204) 553-2302	
Manitoba Women's Directorate	Information/resources.
409 - 401 York Avenue, Winnipeg, MB R3C 0P8	
Phone: (204) 945-3476	
Toll-Free: (800) 263-0234	
Fax: (204) 945-0013	
Email: mwd@gov.mb.ca	
Website: www.gov.mb.ca/wd	
Victims Services - Domestic Violence Unit, Manitoba	Services.
Justice	
1410 - 405 Broadway, Winnipeg MB R3C 3L6	
Phone: (204) 945-6851	
Province-wide Domestic Abuse Crisis Line: (877) 977-	
0007 (24 hours)	
Website: <a href="https://www.gov.mb.ca/justice/victims/index.html">www.gov.mb.ca/justice/victims/index.html</a>	

Access to services.

ONTARIO	
Organization	Type of Information/Resource
Ontario Native Women's Association 380 Ray Blvd., Thunder Bay, ON P7B 4E6 Phone: (807) 623-3442 Toll Free: 1-800-667-0816 Fax: (807) 623-1104 E-mail: onwa@onwa-tbay.ca Website: www.onwa-tbay.ca	Access to information, publications, and other partner organizations.
Native Youth Sexual Health Network 2345 Yonge St., PO Box 26069 Broadway Toronto, ON M4P 0A8	Organization by and for Indigenous youth that works across issues of sexual and reproductive health, rights and justice throughout the United States and Canada.
Talk 4 Healing Phone: (855) 554-HEAL (4325) Website: www.talk4healing.com	Help line available to all Aboriginal women living in urban, rural and remote communities, both on and off reserve, throughout Northern Ontario. Access to information, resources, and other organizations, including counselling centres, who support Aboriginal women.
Native Women's Resource Centre of Toronto 191 Gerrard Street East, Toronto, ON M5A 2E5 Phone: (416) 963-9963 Fax: (416) 963-5062 Website: http://www.nwrct.ca	Access to resources and information.
Aboriginal Women's Support Centre 424 Catherine St., Ottawa ON K1R 5T8 Phone: (613) 741-5590 Fax: (613) 741-8511 Email: ikakekagumick@minlodge.com Website: http://www.minlodge.com	Program and resource information.
Ontario Women's Directorate 777 Bay St., 6th Floor, Toronto ON M7A 2J4 Phone: (416) 314-0300 Toll-free: (866) 510-5902 Fax: (416) 314-0247 Email: info.mci@ontario.ca Website: www.ontariowomensdirectorate.gov.on.ca	Information/resources.
Ministry of the Attorney General Ontario Victim Services Secretariat Victim/Witness Assistance Program 18 King Street East, 7th Floor, Toronto ON M5C 1C4 Victim Support Line, Toronto: (416) 314-2447 Toll Free: (888) 579-2888 Website: www.attorneygeneral.jus.gov.on.ca/english/about/vw/default.asp	Access to services/support line.

QUEBEC and NEWFOUNDLAND AND LABRADOR		
Organization	Type of Information/Resource	
Regroupement provincial des maisons d'hébergement et de transition pour femmes victims de violence		
conjugale		
Casier postal 55005, CFP Notre-Dame, 11, rue Notre-		
Dame oust, Montréal QC H2Y 4A7		
Phone: (514) 878-9134		
Fax: (514) 878-9136		
Email: info@maisons-femmes.qc.ca		
Website: www.maisons-femmes.qc.ca		
Centre Ashpukun Mitshuap – Maison d'hébergement		
pour femmes victimes de violence		
C.P. 2214, Rue Parkington, Shefferville, QC GOG 2TO		
Phone: (418) 585-3419		
Fax: (418) 585-2114		
Email: cocob52@hotmail.com		
Foyer Asperimowin (off reserve)		
290, rue St-Joseph, C.P. 848		
La Tuque (Québec) G9X 3P6 Phone: (819) 523-8600		
Fax: (819) 523-4510		
Conseil du statut de la femme		
8, rue Cook, 3e étage, Québec, QC G1R 5J7		
Phone: (418) 643-4326		
Toll-free: (800) 463-2851		
Fax: (418) 643-8926		
Email: csf@csf.gouv.qc.ca		
Website: www.csf.gouv.qc.ca		
Crime Victims Assistance Centre – Justice Quebec	Victim services.	
Toll-free: (888) 532-2822		
Website: www.cavac.qc.ca		
Newfoundland Provincial Association Against Family	Access to information, resources, publications and	
Violence	available services.	
Box 221, Station C		
St. John's NL A1C 5J2		
Phone: (709) 739-6759		
Fax: (709) 739-6860		
Email: hmurphy@nfld.com Website: www.thanl.org		
Nukum Munik Shelter		
Box 160		
Sheshatshui NL AOP 1MO		
Tel.: (709) 497-8869 or (709) 497-8868		
Fax: (709) 497-8827		
Sheshatshiu Innu Family Centre Inc.	Family services.	
P.O. Box 310		
SHESHATSHIU NL AOP 1M0		
Tel.: (709) 497-8869		
Fax: (709) 497-8757		
13/11 (133) 131 3131		

Violence Prevention Initiative	Information, resources and services.
4th Floor, West Block, Confederation Building	
P.O. Box 8700	
St. John's, NL A1B 4J6	
Website: www.gov.nf.ca/vpi/default.htm	
Provincial Advisory Council on the Status of Women	Information/resources.
131 LeMarchant Road	
St. John`s NL A1C 2H3	
Tel.: (709) 753-7270	
Fax: (709) 753-2606	
Website: http://www.pacsw.com/	
Email: pacsw@nf.aibn.com	
Victim Services Program - Department of Justice	Access to services.
P.O. Box 8700	
315 Duckworth Street	
St. John's NF A1B 4J6	
Telephone: (709) 729-0900	
Email: victimservices@gov.nl.ca	
Website:	
www.justice.gov.nl.ca/just/PUBLICPR/victimservices/v	
ictim_services.htm	
NOVA SCOTIA/NEW BRUNSWICK/PRINCE EDWARD ISLA	ND
Organization	Type of Information/Resource
New Brunswick Advisory Council on the Status of	Information/resources.
Women	,
236 King Street, Fredericton, NB E3B 1E2	
Phone:(506) 444-4101	
Toll-Free: (800) 332-3087 (within the province)	
Fax: (506) 444-4318	
Email: acswcccf@gnb.ca	
Website: www.acswcccf.nb.ca	
Women's Issues Branch, Executive Council Office,	Information/resources.
1 2 2 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	,
Violence Prevention Initiatives	,
Violence Prevention Initiatives Sartain MacDonald Building, P.O. Box 6000,	
Sartain MacDonald Building, P.O. Box 6000,	
Sartain MacDonald Building, P.O. Box 6000, Fredericton, NB E3B 5H1	
Sartain MacDonald Building, P.O. Box 6000, Fredericton, NB E3B 5H1 Phone: (506) 453-8126	
Sartain MacDonald Building, P.O. Box 6000, Fredericton, NB E3B 5H1 Phone: (506) 453-8126 Fax: (506) 453-7977	
Sartain MacDonald Building, P.O. Box 6000, Fredericton, NB E3B 5H1 Phone: (506) 453-8126 Fax: (506) 453-7977 Website: www.gnb.ca/0012/Womens-Issues/index-	Access to services.
Sartain MacDonald Building, P.O. Box 6000, Fredericton, NB E3B 5H1 Phone: (506) 453-8126 Fax: (506) 453-7977 Website: <a href="https://www.gnb.ca/0012/Womens-Issues/indexenant/">www.gnb.ca/0012/Womens-Issues/indexenant/</a>	
Sartain MacDonald Building, P.O. Box 6000, Fredericton, NB E3B 5H1 Phone: (506) 453-8126 Fax: (506) 453-7977 Website: www.gnb.ca/0012/Womens-Issues/indexeasp Department of Public Safety	
Sartain MacDonald Building, P.O. Box 6000, Fredericton, NB E3B 5H1 Phone: (506) 453-8126 Fax: (506) 453-7977 Website: <a href="https://www.gnb.ca/0012/Womens-Issues/indexe.asp">www.gnb.ca/0012/Womens-Issues/indexe.asp</a> Department of Public Safety Community & Correctional Services Division, Victim	
Sartain MacDonald Building, P.O. Box 6000, Fredericton, NB E3B 5H1 Phone: (506) 453-8126 Fax: (506) 453-7977 Website: www.gnb.ca/0012/Womens-Issues/indexe.asp  Department of Public Safety Community & Correctional Services Division, Victim Services	
Sartain MacDonald Building, P.O. Box 6000, Fredericton, NB E3B 5H1 Phone: (506) 453-8126 Fax: (506) 453-7977 Website: www.gnb.ca/0012/Womens-Issues/indexe.asp  Department of Public Safety Community & Correctional Services Division, Victim Services P.O. BOX 6000, Fredericton NB E3B 5H1	
Sartain MacDonald Building, P.O. Box 6000, Fredericton, NB E3B 5H1 Phone: (506) 453-8126 Fax: (506) 453-7977 Website: www.gnb.ca/0012/Womens-Issues/indexe.asp Department of Public Safety Community & Correctional Services Division, Victim Services P.O. BOX 6000, Fredericton NB E3B 5H1 Phone: (506) 453-2888	

Nova Scotia Advisory Council on the Status of Women	Information/resources.
6169 Quinpool Road, 2nd Floor, Box 745	inionnation/resources.
Halifax NS B3J 2T3	
Phone: (902) 424-8662	
Toll-Free: (800) 565-8662 (within the province)	
Fax: (902) 424-0573	
Email: nsacsw@gov.ns.ca	
Website: www.gov.ns.ca/staw	
Victim Services Head Office, Nova Scotia Justice	Access to services.
Phone: (902) 424-3309	Access to services.
Toll-Free: (888) 470-0773	
Website:	
www.gov.ns.ca/just/PolVS/victimServices.htm	
Mediation Services, Nova Scotia Department of Justice	Services.
5151 Terminal Road, 8th Floor, Halifax, NS B3J 1A1	Services.
Phone: (902) 424-4632	
Fax: (902) 424-4632	
Email: mcpheeja@gov.ns.ca	
Website: www.courts.ns.ca/supreme/sc_family6.htm	
Prince Edward Island Advisory Council on the Status of	Information/resources.
Women	imormation/resources.
P.O. Box 2000, 1st Floor, 9 Queen St., Charlottetown	
PE C1A 7N8	
Phone: (902) 368-4510	
Fax: (902) 368-4516	
Email: peiacsw@isn.net	
Website: www.gov.pe.ca/acsw	
Victim Services, Office of the Attorney General	Access to services.
Honourable C.R. McQuaid Family Law Centre	7.00000 to 00171000.
1 Harbourside Access Road, P. O. Box 2000,	
Charlottetown, PE C1A 7N8	
Phone: (902) 368-4582	
Website:	
www.gov.pe.ca/infopei/index.php3?number=100082	
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YUKON/NORTHWEST TERRITORIES/NUNAVUT	
Organization	Type of Information/Resource
Centre for Northern Families	Information/resources/services
5610 50th Avenue, Yellowknife, NT X1A 2P7	
Phone: (867) 873-9131	
Fax: (867) 873-2676	
Family Life Program - Zhahti Koe Friendship Centre	Information/resources/services
Box 209, Ft. Providence, NT XOE 0L0	
Phone: (867) 699-3801	
Innutit Women's Group	Services
Ikajuqtauvvik Crisis Centre	Convious
General Delivery, Taloyoak NU XOE 1B0	
Phone: (867) 561-5902	
Fax: (867) 561-6883	
1 3/11 (001) 001 0000	

Tuktoyaktuk Crisis Centre	Crisis line/centre
Box 321, Tuktoyaktuk NT X0E 0C0	
Phone: (867) 977-2526	
Fax: (867) 977-2587	
Crisis Line: (867) 977-2526	
Status of Women Council	Information/resources
4th Floor, Northwest Tower	
P.O. Box 1320, Yellowknife, NT X1A 2L9	
Phone: (867) 920-6177	
Fax: (867) 873-0285	
Email: council@statusofwomen.nt.ca	
Website: www.statusofwomen.nt.ca	
Yellowknife Victim Services	Access to services
c/o Native Women's Association of the NWT	
5017 49th Street, Yellowknife NT X1A 2P7	
Phone: (867) 920-2978 or (867) 669-1490	
Email: victimservices@nativewomens.com	
BC and Yukon Society of Transition Houses	Transition houses information
Suite 507, 475 Howe Street, Vancouver BC V6C 2B3	Transition nouses information
Phone: (604) 669-6943	
Fax: (604) 682-6962	
Email: admin@bcysth.ca	
Website: www.bcysth.ca	
Women's Directorate – Government of Yukon	Information/resources
404 Hanson Street, P.O. Box 2703	
Whitehorse, YK Y1A 2C6	
Phone: (867) 667-3030	
Toll free: (800) 661-0408	
Fax: (867) 393-6270	
Email: womensdirectorate@gov.yk.ca	
Website: www.womensdirectorate.gov.yk.ca	
Victim Services and Family Violence Prevention Unit	Access to services
Department of Justice	
301 Jarvis St., Whitehorse YK Y1A 2C6	
Phone: (403) 667-3581 (Family Violence Prevention)	
Phone: (403) 667-8500 (Victim Services)	
Toll-free (Yukon): (800) 661-0408	
VictimLINK: (800) 563-0808 (24 hours)	
Fax: (403) 393-6240	
Website: www.justice.gov.yk.ca/prog/cor/vs	
Community Wellness Centre Crisis Shelter	Shelter
Box 81, Cambridge Bay NU XOE 0C0	
Phone: (867) 983-2133 or (867) 983-2129	
Fax: (867) 983-2708	
Email: sarcha@polarnet.ca	
Innutit Women's Group Ikajuqtauvvik Crisis Centre	Services and resources
General Delivery, Taloyoak NU XOE 1B0	
Phone: (867) 561-5902	
Fax: (867) 561-6883	
1 dv. (001) 201-0002	

Qulliit Nunavut Status of Women Council Box 388, Iqaluit NU XOA 0H0 Phone: (867) 979-6690 Toll Free: (866) 623-0346 Fax: (867) 979-1277 Email: qulliit@nunanet.com	Advocacy
Community Justice – Department of Justice Government of Nunavut P.O. Box 1000, Station 580 Iqaluit NU XOA 0H0 Tel: (867) 975-6180 Email: CommunityJustice@gov.nu.ca	Services for victims

